

CERTIFICATION OF BOARD CHAIR

I, William Fonseca, Chairperson of the Lower Pioneer Valley Educational Collaborative, a Massachusetts educational collaborative, having its principal office in West Springfield, Hampden County, Massachusetts, do hereby certify at a meeting of the Board of Directors of said Collaborative duly called and held in West Springfield, Massachusetts, in accordance with the by-laws, on December 20, 2017 at which meeting a quorum of the Directors was at all times present and voting throughout, it was unanimously passed to accept and approve the LPVEC 2017 Annual Report as presented.

WITNESS my hand of said Collaborative on December 20, 2017.

William Fonseca, Chairperson



FY 2017 ANNUAL REPORT

Lower Pioneer Valley Educational Collaborative

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www.lpvec.org



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LETTER FROM EXECUTIVE DIRECTOR

LETTER FROM EXECUTIVE DIRECTOR

Dear LPVEC Communities:

For over 40 years, the Lower Pioneer Valley Educational Collaborative (LPVEC) has been working as an extension of our seven member districts: Agawam, East Longmeadow, Hampden-Wilbraham, Longmeadow, Ludlow, Southwick-Tolland-Granville, and West Springfield. Our mission is to increase the capacity of school districts and support the success of all students by providing high-quality shared programs and services in a cost-effective manner. Our primary purpose is to accomplish this mission in the member districts, although we provide a number of services to non-member districts as well.

This annual report is designed to provide a review of the programs and services provided by LPVEC in the 2016-2017 school year. These programs and services included the following:

- Education Programs: Career/Technical Education and Special/Alternative Education;
- Business Programs: School Transportation, Municipal Medicaid Reimbursement, and Energy Management; and
- Educator Support Services: Job-Alike Groups, Curriculum/Instruction/Assessment Support, Grant Support, Program Evaluation, and Research & Development/New Ideas.

All of the achievements in this report are a credit to the knowledgeable, dedicated, and caring staff with whom I have the privilege to work.

We are grateful for the opportunity to work with students, educators, families, and member communities to improve educational outcomes. We look forward to continuing to work in partnership with our member districts to save money, expand capacity, and provide quality programs and services in the years ahead.

Sincerely,

Andrew M. Churchill Executive Director



GENERAL INFORMATION

MISSION AND PURPOSE

The mission of LPVEC is is to increase the capacity of school districts and support the success of all students by providing high-quality shared programs and services in a cost-effective manner. Our primary purpose is to accomplish this mission in the member districts (Agawam, East Longmeadow, Hampden-Wilbraham, Longmeadow, Ludlow, Southwick-Tolland-Granville, and West Springfield), although we provide a number of services to non-member districts as well.

SERVICES

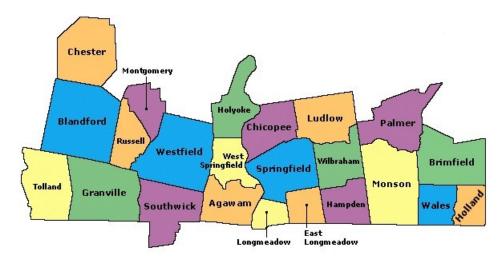
LPVEC provides the following programs and services and also, upon approval of the Board of Directors, any additional programs and services which merit attention:

- Career and Technical Education (CTEC) A unique, half-day program which allows students to maintain membership in their home districts while gaining career/technical instruction in a state-of-the-art facility. 487 students in 13 shops in FY17.
- Special and Alternative Education (SPED) Services to students aged 5 to 22 years who demonstrate a wide variety of exceptional learning needs, including adjustment and behavioral problems, learning disabilities, Autism, Pervasive Developmental Disabilities, Asperger's Syndrome, and developmental disabilities. 97 students in 12 programs in FY17.
- **School Transportation Services** Regular education transportation (RNT) for five member districts; special education transportation (SNT) for six member districts.
- Municipal Medicaid Reimbursement Proprietary software and knowledgable support
 helps communities receive federal reimbursement for health services delivered to Medicaideligible children with disabilities. Served 50 districts/municipalities in FY17.
- Energy Management Program Cooperative purchasing of a variety of energy-related utilities. In FY17, provided natural gas, electricity, fuel oil, diesel, and unleaded gasoline to 65 districts/municipalities.
- **Job-Alike Groups** Regular meetings of superintendents, curriculum directors, special education directors, principals, and business managers.
- Curriculum/Instruction/Assessment and Other Educator Support Services —
 Professional development, data analysis, communication/technical assistance regarding
 educational improvement initiatives, grant support, host state District & School Assistance
 Center (DSAC).

GEOGRAPHIC AREA SERVED

The Lower Pioneer Valley Educational Collaborative is located in the greater Springfield area of Western Massachusetts, on the border of Connecticut. A legal partnership of seven member school districts (see below), the Collaborative also serves students in other public school districts in Hampden and Hampshire Counties. The Collaborative provides business and professional development services to local education agencies and municipalities throughout Massachusetts.

The map below delineates the geographic area of LPVEC member districts.



MEMBERSHIP

In FY17, the Collaborative served a general population of 20,800 students in seven member school districts. Enrollments for the previous five school years are presented as well.

	FY12	FY13	FY14	FY15	FY16	FY17
Agawam	4204	4113	4107	4091	3939	3918
East Longmeadow	2797	2734	2699	2683	2650	2630
Hampden/Wilbraham	3468	3404	3346	3239	3138	3107
Longmeadow	2953	2868	2857	2902	2880	2841
Ludlow	2886	2874	2802	2716	2699	2661
Southwick-Tolland RSD	1664					
Southwick/Tolland/Granville		1761	1709	1636	1625	1549
West Springfield	3868	3882	3899	3977	3994	4094
Member District Total	21840	21636	21419	21244	20925	20800

BUDGET

The chart below summarizes revenues and expenditures for LPVEC in fiscal year 2017. As the figures indicate, about half of the budget supports transportation operations, with CTEC and Special Education programs making up the majority of the remainder.

	Total All Funds	Governmental Fund General	Proprietary Funds Transportation
Revenues:			
Tuition Fees and Assessments:			
Special Education	3,874,069	3,874,069	
Occupational Education	5,209,648	5,209,648	
Supplemental/Contracted	1,945,568	1,945,568	
Transportation Revenues	12,145,216		12,145,216
Total Revenues	23,174,501	11,029,285	12,145,216
Expenditures:			
Instruction	8,264,516	8,264,516	
Counseling and Child Accc	217,122	217,122	
General School Administra	100,885	100,885	
Business Services	1,045,338	737,812	307,526
Operation and Maintenan	1,640,272	1,220,493	419,779
Student Transportation	36,500	36,500	
Operation and Maintenan	9,437,846	44,000	9,393,846
Personnel and Information	2,405,171	381,106	2,024,065
Debt Services	26,851	26,851	
Total Expenditures	23,174,501	11,029,285	12,145,216

Since FY2009, LPVEC has submitted its budget for peer review to the Association of School Business Officials (ASBO) and the Government Finance Officers Association (GFOA). Consequently, LPVEC has received the Meritorious Budget Award and the Distinguished Budget Presentation Award.

STAFFING

Ninety percent of all personnel are employed in direct services to students (e.g., instruction, nursing, therapists, and transportation personnel). The remaining 10 percent of personnel account for administration, clerical staff, maintenance, and information technology support.

EMPLOYEE AND STAFFING LEVELS FOR FISCAL YEARS 2012-2017

POSITION	FY2012	FY2013	FY2014	FY2015	FY2016	FY2017
Teachers & Instructional Staff						
Teachers	26	23	22	22	20	20
Instructors	24	25	24	24	25	25
Nurses	4	4	4	2	2	2
Guidance	3	3	3	3	3	3
Paraprofessionals	46	48	46	54	48	48
Itinerants	0	6	5	5	6	6
Sub Total	103	109	104	110	104	104
<u>Administration</u>						
Executive Director	1	1	1	1	1	1
Supervisors and Directors	9	11	10	10	11	12
Administrative Staff	6	8	12	14	14	13
Specialists	1	1	4	4	4	4
Sub Total	17	21	27	29	30	30
Classified Employees						
Clerical Staff	10	10	4	3	3	3
Maintenance	3	2	2	2	2	2
IT Staff	4	5	5	5	3	3
Transportation Services	239	237	246	238	243	243
Sub Total	256	254	257	248	251	251
Total Regular Staff	376	384	388	387	385	385

GOVERNANCE AND LEADERSHIP

GOVERNANCE AND LEADERSHIP

BOARD OF DIRECTORS (SCHOOL COMMITTEE REPRESENTATIVES)

Agawam: Shelley Reed

East Longmeadow: William Fonseca

Hampden-Wilbraham Regional: Michelle Emirzian

Longmeadow: Stephanie Jasmine

Ludlow: Jacob Oliveira

Southwick-Tolland-Granville Regional: George LeBlanc

West Springfield: Jose Irizarry

SUPERINTENDENTS' ADVISORY COUNCIL

The Lower Pioneer Valley Educational Collaborative is a member-driven organization. The Executive Director meets monthly with member superintendents to discuss the following:

- Needs of the membership in terms of programs and services
- Opportunities for inter-district collaboration and superintendent peer support
- Evaluation of programs, analysis of performance data, and review of budget
- Action items to be brought before the Board the Executive Director elicits input from Superintendents on issues to be voted by the Board of Directors

The members of the Superintendents' Advisory Council include:

Agawam: Stephen Lemanski **East Longmeadow**: Gordon Smith

Hampden-Wilbraham Regional: Albert Ganem, Jr.

Longmeadow: Martin O'Shea

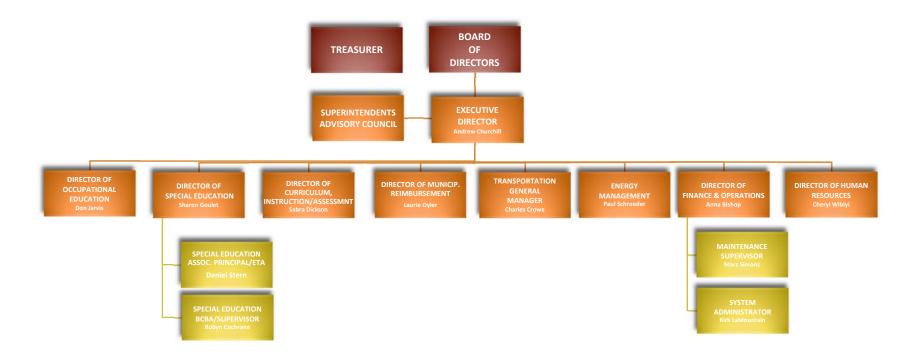
Ludlow: Todd Gazda

Southwick-Tolland-Granville Regional: Jennifer Willard

West Springfield: Michael Richard

GOVERNANCE AND LEADERSHIP

ORGANIZATIONAL CHART



PROGRAMS AND SERVICES PROVIDED

SPECIAL AND ALTERNATIVE EDUCATION

LPVEC provides services to students aged 5 to 22 years who demonstrate a wide-variety of exceptional learning needs including adjustment and behavioral problems, learning disabilities, Autism, pervasive developmental disabilities, Asperger's Syndrome, and developmental disabilities. Students are referred to LPVEC for services when they present needs for specially-designed instruction that cannot be delivered effectively within the traditional classroom. As of October 1, 2016, 97 special needs students were enrolled in 12 LPVEC special education programs. The LPVEC Academy programs are located at LPVEC's Brush Hill Avenue headquarters in West Springfield. All other LPVEC special education programs are located in classrooms within the public schools of the member school districts.

SPED Enrollment by District October 1, 2016:

DISTRICT		SY17 OCT/16
Agawam		14 12
East Longmeadow Hampden/Wilbraham		19
Longmeadow		12
Ludlow		12 1
Southwick/Tolland/Granville West Springfield		13
	Total	83
Out of District Placements		
Gateway Regional		1
Belchertown		5
Monson		2
Granby South Hadley		1
Springfield		4
Westfield		1
	Total OOD	14
Total Number of Students		97

SPECIAL EDUCATION PROGRAM DESCRIPTIONS

AUTISM ELEMENTARY

Level: Elementary K-4

Ludlow High School, 500 Chapin Street, Ludlow, MA 01056

Program Description: The AEP Program is designed for students with moderate to severe autism and other related disabilities. The program follows the Massachusetts State Curriculum Frameworks. Instruction is presented at the student's level and according to the student's Individual Education Plan.

AUTISM MIDDLE SCHOOL

Level: Secondary Grades 5-10

Ludlow High School, 500 Chapin Street, Ludlow, MA 01056

Program Description: The AMP Program is designed for students with moderate to severe autism and other related disabilities. The program follows the Massachusetts State Curriculum Frameworks. Specialized Instruction is presented at the student's level and according to the student's Individual Education Plan.

AUTISM HIGH COPA

Level: High School to Age 22

Ludlow High School, 500 Chapin Street, Ludlow, MA 01056

Program Description: The COPA Program is designed for students with moderate to severe Autism and other related disabilities that may require physical assistance, personal care assistance and/or medical care.

COMPASS MIDDLE SCHOOL

Level: Middle School

Glenbrook Middle School, 110 Cambridge Circle, Longmeadow, MA 01106

Program Description: The Compass Middle School program is designed for students with Autism Spectrum Disorders. Compass Middle offers group pragmatics and social skills instruction, support in improving executive functioning, and group counseling to support students in navigating their social environment effectively and successfully.

COMPASS HIGH SCHOOL

Level: High School

Ludlow High School, 500 Chapin Street, Ludlow, MA 01056

Program Description: The Compass High School program is designed for students with Autism Spectrum Disorders. Compass High offers group pragmatics and social skills instruction, support in improving executive functioning, and group counseling to support students in navigating their social environment effectively and successfully.

CAREER PREPARATION PROGRAM

Level: High School

Minnechaug Regional High School, 621 Main Street, Wilbraham, MA 01095

Program Description: The Career Preparation Program is designed for adolescents with moderate delays in academics, language, and social skills.

CAREER SKILLS

Level: High School

East Longmeadow High School, 180 Maple Street, East Longmeadow, MA 01028

Program Description: The Career Skills Program is designed for adolescents with mild to moderate learning disabilities with high-functioning Autism. They may also access LPVEC Career TEC for vocational education if appropriate.

VOCATIONAL PREPARATION PROGRAM

Level: High School/High School Plus

Minnechaug Regional High School, 621 Main Street, Wilbraham, MA 01095

Program Description: This program is designed for students with moderate delays in cognitive ability. It provides a half day of functional academics and a half day of vocational skills training either in a vocational educational program or in a community job placement. The program follows the Common Core State Standards. Instruction is presented at the student's level and according to the student's Individual Education Plan.

LPV ACADEMY

The following programs fall under the auspices of the Lower Pioneer Valley Academy (LPV Academy) and are located at the Career and Technical Education Center, 174 Brush Hill Avenue in West Springfield.

BRUSH HILL ACADEMY

Level: High School

Program Description: Brush Hill Academy (BHA) is a forward-thinking, alternative education program in which general education and special education teachers provide small group and individualized support, with a maximum of 12 students per class. A clinical consultant provides group counseling and consultation to staff to provide support in managing at-risk behavior.

educational placements. TAP is a well-supervised, highly structured program that provides clear and consistent behavioral and academic expectations. Students may attend this program from one to forty-five days. Academic work, textbooks, and other class-specific materials are provided by the student's home school district. Students in the TAP program may participate in physical education classes on-site.

TWAIN

Level: High School

Program Description: The TWAIN Program is designed for students with social/emotional and behavior disorders. The program focuses on developing skills related to self-awareness, self-management, responsible decision making, social awareness, and relationship building.

INTEGRATED OCCUPATIONAL PREPARATION

Level: High School

Program Description: The IOP Program is designed for students with mild cognitive delays and language learning disabilities who meet the criteria for Career and Technical Education as outlined in the CTEC application for admissions. The program combines academics, career and technical education, and employability skills. Students spend half of their school day in academics and the other half in career and technical education. The focus of IOP is to provide academic instruction to meet graduation requirements and prepare students for successful placement in a career/technical field.



<u>TRANSITIONAL ALTERNATIVE</u> <u>PROGRAM</u>

Level: Middle School and High School

Program Description: The TAP program designed to provide temporary instructional and counseling support (as needed) for students who are suspended from their current school or transitioning between

CAREER AND TECHNICAL EDUCATION

The Lower Pioneer Valley Career and Technical Education Center (CTEC), located at 174 Brush Hill Avenue in West Springfield, MA, provides career/vocational technical education programs for high school students in our member districts and several others. CTEC programs are recognized career pathways as defined by the Carl D. Perkins Vocational and Applied Technology Act of 1990 and 1998 and reauthorized in 2006.

Founded in 1974, CTEC has a long tradition of partnering with local businesses and industry to ensure that students receive rigorous and relevant training aligned with the Massachusetts Department of Elementary and Secondary Education's Vocational Technical Education Frameworks, industry standards, and regional employment needs. In 2006, CTEC expanded to the new facility in West Springfield with state-of-the-art equipment and technology that meets or exceeds industry and OSHA standards.

Students completing a career/vocational technical program have the opportunity to continue formal studies at the post-secondary level, secure gainful employment, or pursue a combination of both.

CTEC Enrollment by District October 1, 2016:

DISTRICT	STUDENTS
Agawam	107
East Longmeadow	24
Hampden/Wilbraham	27
Longmeadow	17
Ludlow	54
Southwick/Tolland/Granville	77
West Springfield	93
Member District Total	399
South Hadley	27
Easthampton	53
Other	8
Non Member Total	88
TOTAL ENROLLMENT	487

CAREER TEC PROGRAM DESCRIPTIONS

All programs are located at the Career and Technical Education Center, 174 Brush Hill Avenue, West Springfield, MA 01089

<u>AUTOMOTIVE TECHNOLOGY</u>

Automotive Technology is a Chapter 74 approved program certified by the National Automotive Technicians Education Foundation (NATEF) in the following areas: Brakes, Electrical/Electronic Systems, Engine Performance, and Suspension and Steering. Students are prepared for "All Aspects of the Industry" through various experiences in class, shop, and the community. Students are assessed on competencies aligned with the Massachusetts Vocational Technical Education Frameworks and the National Institute for Automotive Service Excellence (ASE).

CARPENTRY

The Carpentry Program is a Chapter 74 approved course of study offering a comprehensive, competency-based curriculum aligned with the Massachusetts Vocational Technical Education Frameworks (Construction Cluster/Carpentry).

COSMETOLOGY

Cosmetology, a Chapter 74 approved program, is a comprehensive competency based three-year program, certified by the Commonwealth of Massachusetts Board Registration of Cosmetologists. Upon successful competition of the course, which includes the requirement of 1000 instructional hours, students are prepared to take the Board of Registration of Cosmetologists license exam using the curriculum standards set by the Board. Students who have mastered skills in all phases of cosmetology will have the opportunity to extend their learning experience into the world of work in an area salon.

CULINARY ARTS

Culinary Arts is a competency-based Chapter 74 approved program certified by the American Culinary Federation (ACF) and aligned with the Massachusetts Vocational Technical Education Frameworks (Hospitality and Tourism Cluster/Culinary Arts). Students operate a fully

equipped commercial kitchen and dining room encompassing restaurant, banquet, and buffet services through two student-run restaurants: the morning Java Café, serving breakfast, and the Brush Hill Bistro, serving lunch. Students are assessed on industry-standard competencies developed by the American Culinary Federation, the Federation of Dining Room Professionals, and the American Hotel and Lodging Association. Students are prepared for the ServSafe® Certification through the National Restaurant Association's Educational Foundation training program.

<u>DESIGN AND</u> <u>VISUAL COMMUNICATIONS</u>

Design and Visual Communications is a Chapter 74 approved program that is competency based and prepares students for the visual design field. The curriculum is aligned with the Massachusetts Vocational Technical Education Frameworks (Arts and Communications Service Cluster/Design and Visual Communications).

EARLY EDUCATION AND CARE

Early Education and Care is a growing and ever changing field which includes the care and teaching of children from birth through age 7. The Early Education and Care program at CTEC is a comprehensive 3 year program in which students will experience a combination of classroom instruction and hands on experience with children from ages 6 weeks through 6 years of age.

FACILITIES MANAGEMENT

Facilities Management is a Chapter 74 approved, competency-based program designed to introduce students to the many facets of facilities maintenance: interior, exterior, and seasonal grounds and lawn care. The curriculum is aligned with the Massachusetts Vocational Technical Education Frameworks (Construction Cluster/Facilities Management).

FASHION TECHNOLOGY

The Fashion Technology program is a competency-based, Chapter 74 approved program that enables students to develop knowledge and skills in all aspects of the Fashion Industry. The program is aligned with the Massachusetts Department of Education Vocational Technical Education Frameworks (Business and Consumer Services Cluster/Fashion Technology).

GRAPHIC COMMUNICATIONS

The Graphic Communications program is a competency-based Chapter 74 approved program that prepares students for a wide range of career opportunities in the graphic arts communications industry. The program is certified by PrintED®, a national accreditation program. Graphic Communications introduces students to theory and practical aspects of the commercial printing industry. The program is aligned with the Massachusetts Vocational Technical Education Frameworks (Arts and Communication Services Cluster/Graphic Communication).

HEALTH ASSISTING

The Health Assisting program is a comprehensive, competency-based program aligned with the Massachusetts Vocational Technical Education Frameworks (Health Services Cluster/Health Assisting). In addition to holding Chapter 74 approval, the Health Assisting program is certified by the Commonwealth of Massachusetts as a Certified Nursing Assistant (CNA) and Sending Health Aide (HHA) testing site and by the Department of Public Health as a Feeding Assistant testing site.

INFORMATION SUPPORT SERVICES AND NETWORKING

The Information Support Services and Networking program, a Chapter 74 approved program, is a competency-based program designed to provide students with entry-level skills in personal computer maintenance and repair, data communications, and networking. The curriculum is aligned with the Massachusetts Vocational Technical Education Frameworks (Information Technology Services Cluster/Information Support Services and Networking).

<u>LANDSCAPING</u> <u>TECHNOLOGY/HORTICULTURE</u>

The Landscaping Technology/Horticulture program is a Chapter 74 approved program aligned with the Massachusetts Vocational Technical Education Frameworks (Agriculture and Natural Resources Cluster/Horticulture). Students in the program explore career areas in landscape maintenance, construction and design, greenhouse production, nursery production, floriculture, and retail garden center operation. Leadership and personal skills development are promoted through involvement in the Future Farmers of American (FFA) Student Organization.

MACHINE TECHNOLOGY

The Machine Technology program features a state-of-the-art facility that includes the latest in technology including Computer Numeric Control (CNC) milling machines and lathes as well as a computer lab for CAD/CAM instruction. The Machine Technology program offers students the opportunity to experience the latest technology in the machine tool industry.

TECHNICAL CAREER EXPLORATORY

The Technical Career Exploratory is an introductory program designed to introduce 9th grade students to the career/vocational technical educational options available at the Lower Pioneer Valley Career and Technical Education Center (Career TEC). The first three weeks of the course are an introduction to Career TEC.

COOPERATIVE EDUCATION PROGRAM

The Cooperative Education (Co-op) Program at Career TEC is designed to give second-year students the opportunity to extend their learning experience into the world of work. Student achievement in Co-op is assessed using the Work-Based Learning Plan endorsed by the Massachusetts Department of Education in collaboration with the Massachusetts School to Career System.

TRANSPORTATION

LPVEC provides school transportation services to six of its member districts. These services include both regular and special needs transportation. LPVEC currently employs and manages approximately 211 drivers and monitors and operates 184 school transportation vehicles.

In addition, because of the relationship of the LPVEC to its member school districts, LPVEC is highly responsive to the needs of its constituents. LPVEC membership owns three transportation facilities located in Agawam, East Longmeadow, and Wilbraham.

MUNICIPAL MEDICAID REIMBURSEMENT

Under federal law, school districts are eligible to receive payment from Medicaid for health services delivered to Medicaid-eligible children with disabilities. In addition, school districts may be eligible to receive reimbursement for the transportation costs of such services and administrative costs including outreach for enrollment purposes and coordination as well as monitoring of medical care.

LPVEC's Municipal Medicaid Reimbursement Program assists districts in identifying children who may be eligible to receive Medicaid services and completing all reporting and billing requirements necessary to secure reimbursement for those services. LPVEC has been instrumental in maximizing the amount of federal dollars returned to participating communities.

Communities Served

ACTON
AMHERST (TOWN)
CLARKSBURG
EAST LONGMEADOW
ERVING
FRONTIER RSD
GREENFIELD
HOLYOKE
LENOX
LUDLOW
MONSON
NORTHAMPTON
PIONEER VALLEY RSD
QUABOAG RSD
SAVOY

SAVOY SOUTHWICK-TOLLAND RSD WEST SPRINGFIELD ACTON-BOXBOROUGH RSD AMHERST RSD CONWAY EAST WINDSOR FLORIDA GATEWAY RSD HAMPDENWILBRAHAM LANESBOROUGH LEVERETT MLK, JR. CHARTER SCHOOL

MOUNT GREYLOCK RSD PALMER PITTSFIELD ROWE SHUTESBURY SUNDERLAND WHATELY AGAWAM CHICOPEE DEERFIELD EASTHAMPTON

FRANKLIN COUNTY TECH GRANBY

HAWLEMONT RSD

LONGMEADOW MOHAWK TRAIL RSD NEW-SALEM WENDELL

PELHAM

PV CHINESE IMMERSION S. BERKSHIRE RSD SOUTH HADLEY TAUNTON WILLIAMSTOWN

ENERGY MANAGEMENT

LPVEC Energy Management Program facilitates cooperative purchasing of a variety of energy-related utilities, including electricity, natural gas, fuel oil, diesel fuel, and gasoline. Listed below are the communities participating in LPVEC's cooperative purchasing program:

TOWN OF AGAWAM
ATHOL ROYALSTON RSD
BELCHERTOWN PUBLIC SCHOOLS
CENTRAL BERKSHIRE RSD
CITY OF CHICOPEE
CONWAY SCHOOL COMMITTEE
CITY OF EASTHAMPTON
FRANKLIN COUNTY TECHNICAL
TOWN OF GILL
TOWN OF GREENFIELD
TOWN OF HAMPDEN
LEE-TYRINGHAM SCH UNION #29

LPVEC

MOHAWK TRAIL REGIONAL
NEW SALEM-WENDELL SCHOOL UNION
TOWN OF NORTHFIELD
PELHAM SCHOOL
SOUTHERN BERKSHIRE RSD
CITY OF SPRINGFIELD

WESTHAMPTON PUBLIC SCHOOLS TOWN OF WILLIAMSBURG

WARE PUBLIC SCHOOLS

TOWN OF AMHERST
TOWN OF ATHOL
TOWN OF BERNARDSTON
CHESTERFIELD GOSHEN REGIONAL
CHICOPEE SCHOOLS
DEERFIELD SCHOOL COMMITTEE
TOWN OF ERVING

FRONTIER REGIONAL
TOWN OF GRANBY
HADLEY PUBLIC SCHOOLS
HAMPSHIRE REGIONAL
TOWN OF LEVERETT
TOWN OF LUDLOW
MONSON PUBLIC SCHOOLS
CITY OF NORTH ADAMS

TOWN OF PALMER

PIONEER VALLEY REGIONAL SOUTHWICK-TOLLAND-GRANVILLE RSD TOWN OF SUNDERLAND

TOWN OF WEST SPRINGFIELD WHATELY ELEMENTARY SCHOOL WILLIAMSBURG PUBLIC SCHOOLS AMHERST-PELHAM REGIONAL TOWN OF BELCHERTOWN TOWN OF BUCKLAND

COLLABORATIVE FOR ED. SERVICES

TOWN OF CONWAY

TOWN OF EAST LONGMEADOW FRANKLIN COUNTY SHERIFF'S DEPT

GATEWAY REGIONAL
TOWN OF GRANVILLE
HAMPDEN-WILBRAHAM RSD
CITY OF HOLYOKE
TOWN OF LONGMEADOW
LUDLOW PUBLIC SCHOOLS

TOWN OF MONTGOMERY CITY OF NORTHAMPTON PALMER PUBLIC SCHOOLS TOWN OF SHELBURNE TOWN OF SOUTHWICK

SUNDERLAND SCHOOL COMMITTEE

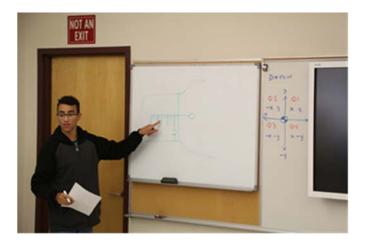
CITY OF WESTFIELD TOWN OF WILBRAHAM



CURRICULUM, INSTRUCTION, AND ASSESSMENT

LPVEC employs a director of curriculum, instruction, and assessment who works with district curriculum directors and LPVEC program staff to collaboratively improve teaching quality. LPVEC also shares several employees of the MA Department of Elementary and Secondary Education (DESE) District & School Assistance Center (DSAC), who work part-time to support the DSAC and part-time for the Collaborative on a grant and contract-funded basis. Together, our Curriculum, Instruction, and Assessment (CIA) staff provide the following services:

- Facilitating district curriculum directors job-alike group;
- Providing professional development and curriculum support for LPVEC's teachers, paraprofessionals, nurses, counselors, and related service providers;
- Managing shared professional development sessions for member districts;
- Providing MCAS administration support for LPVEC special education programs;
- Providing grant support for member districts, primarily for multi-district proposals; and
- Offering a variety of grant and contract supported services, including:
 - district and school improvement planning;
 - examining curriculum, instruction, and assessment practices;
 - o strategic use of assessment and non-assessment data including DDMs;
 - o development of formative, benchmark, and summative assessments;
 - program evaluation;
 - o use of the Education Data Warehouse to access data and generate reports; and
 - o developing institutes on curriculum mapping and other topics.



COST-EFFECTIVENESS

SPECIAL EDUCATION - AGGREGATE COST AVOIDANCE

LPVEC calculates the cost savings of special education programs for its member districts by first subtracting the LPVEC FY17 tuition for each program from the lowest-cost comparable program's tuition, as set by the MA Operational Services Division (OSD). This difference is then multiplied by the student enrollment to yield the total member-district savings for each program. Program savings are then added together to yield the total cost savings for member districts. Using this method, we calculate that member districts saved a minimum of \$1,185,954 in FY17. Stated differently, had districts placed students in private programs rather than an LPVEC program, they would have spent at least \$1.19 million more in FY17.

An additional benefit for member districts is that a portion of the costs of running LPVEC's special education programs is paid by non-member districts, thus enabling member districts to receive higher capacity programs than they pay for. Since all costs of special education programs are paid through tuitions, we calculate the proportion of costs paid by non-member districts by calculating the percentage of tuition revenue paid by non-member districts. Using this method, we calculate that non-member districts defrayed 15.7% of total program costs in FY17.

CAREER AND TECHNICAL EDUCATION - AGGREGATE COST AVOIDANCE

The method used to calculate cost-avoidance via LPVEC's Ch. 74-approved Career and Technical Education Center (CTEC) programs is similar to the method used in special education. LPVEC first calculates member-district costs of CTEC education by multiplying student enrollment by the FY17 member-district tuition net base rate (\$11,872 in FY17). LPVEC then compares this to the total cost if students attended CTEC attended other regional vocational schools in the area (\$17,556 in FY17). Regional vocational school tuitions originate from the MA Department of Elementary and Secondary Education (DESE) website. Using this method, we calculate member-district cost avoidance at \$2,671,480 in FY17. Put another way, if districts did not offer Ch. 74-approved programs through their collaborative, they would have spent \$2.7 million more in FY17 to send their students to other regional vocational schools.

TRANSPORTATION - AGGREGATE COST AVOIDANCE

LPVEC compares the cost of its Regular Needs Transportation (RNT) and Special Needs Transportation (SNT) services to the cost of competitor contracts. LPVEC requests data on cost per bus per day from other contracts in Hampden County. For FY17, school districts in Hampden County reported paying between \$325.77 and \$444.14 per day per bus for regular needs transportation. Only two districts in Hampden County provided data on special needs transportation costs. These districts reported a cost per bus - per day for SNT between \$375.90 to 594.31. Based on these rates, districts using LPVEC for RNT would have paid between \$282,143 and \$2,519,336 more had they had used a private-sector provider and with regard to SNT, between \$329,342 up to as much as \$3,002,680 more. Combined savings for RNT and SNT

for all districts using LPVEC transportation services compared to using private contractors ranged from \$611,485 to \$5,522,016 in FY17.

MUNICIPAL REIMBURSEMENT PROGRAM - FY17 RECEIPTS

The Municipal Reimbursement Program successfully secured \$2.05 million in reimbursements for member communities and \$8.9 million for all participants in FY17. The table below delineates receipts by participant:

TOWN	FY17
AGAWAM	544,682.10
EAST LONGMEADOW	226,125.49
HAMPDEN/WILBRAHAM	208,036.48
LONGMEADOW	139,577.38
LUDLOW	312,881.48
SOUTHWICK-TOLLAND RSD	130,199.24
WEST SPRINGFIELD	494,503.78
TOTAL MEMBER DISTRICT REVENUE	2,056,005.95
	, == =, 3 = = = =
ACTON	-
ACTON-BOXBOROUGH RSD	235,617.28
AMHERST (TOWN)	345,771.57
AMHERST RSD	128,109.35
CHICOPEE	877,183.41
CLARKSBURG	30,136.88
CONWAY	17,620.68
DEERFIELD	56,419.75
EAST WINDSOR	20,000.00
EASTHAMPTON	122,247.51
ERVING	48,671.27
FLORIDA	13,332.53
FRANKLIN COUNTY TECH	23,095.69
FRONTIER RSD	94,544.52
GATEWAY RSD	112,539.16
GRANBY	84,444.02
GREENFIELD	368,225.86
HAWLEMONT RSD	15,741.30
HOLYOKE	1,473,882.24

LANESBOROUGH	34,526.25
LEE	63,621.03
LENOX	43,092.37
LEVERETT	30,155.48
MLK, JR. CHARTER SCHOOL	39,901.18
MOHAWK TRAIL RSD	110,029.82
MONSON	70,642.13
MOUNT GREYLOCK RSD	33,770.84
NEW-SALEM WENDELL	26,642.03
NORTHAMPTON	361,921.47
PALMER	118,563.94
PELHAM	13,188.16
PV CHINESE IMMERSION	16,295.09
PIONEER VALLEY RSD	58,135.57
PITTSFIELD	643,628.27
QUABOAG RSD	96,045.52
ROWE	10,697.09
SAVOY	6,332.33
S. BERKSHIRE RSD	132,428.64
SHUTESBURY	15,110.58
SOUTH HADLEY	154,925.11
SUNDERLAND	22,510.42
TAUNTON	693,111.49
WHATELY	13,792.69
WILLIAMSTOWN	64,170.81
TOTAL ANNUAL REVENUE	8,996,827.28

ENERGY MANAGEMENT - TOTAL FY17 ENERGY BIDS AND COLLECTIVE SAVINGS

In FY17, the LPVEC coordinated five cooperative bids for energy. Twenty districts and municipalities participated in cooperative purchases for natural gas, 26 districts and municipalities participated in cooperative purchases for electricity, 49 for fuel oil, 24 for diesel and 22 for unleaded gasoline. Energy bids in FY17 totaled approximately \$19.2 million, with collective savings of over \$2.1 million.

PROFESSIONAL DEVELOPMENT - RESOURCES

The LPVEC Office of Curriculum, Instruction, and Assessment (CIA) provides value to member districts in a variety of ways, as specified in the Programs and Services section of this report. Through professional development and MCAS support for LPVEC instructional staff, CIA staff improve the quality of our program offerings. By facilitating the district curriculum directors' jobalike group, the Director improves curriculum leadership and fosters grant collaborations in member districts. The CIA director also provides professional development for district staff on a contract basis, bringing in \$2,933 in revenues from non-member districts in FY17 to support LPVEC activities. Other grant and contract funded-staff in this department provide strategic planning, curriculum mapping, data use, and program evaluation capacity as part of grant proposals and contracted services, generating approximately \$68,170 in contract revenues in FY17 to support this capacity.



PROGRESS TOWARD PURPOSES & OBJECTIVES

PURPOSE AND OBJECTIVES OF LPVEC

The mission of LPVEC is is to increase the capacity of school districts and support the success of all students by providing high-quality shared programs and services in a cost-effective manner. Our primary purpose is to accomplish this mission in the member districts (Agawam, East Longmeadow, Hampden-Wilbraham, Longmeadow, Ludlow, Southwick-Tolland-Granville, and West Springfield), although we provide a number of services to non-member districts as well.

The Collaborative addresses itself to education broadly, supporting those programs and services which, in the discretion of the Board of Directors, merit attention. The primary focus of the Collaborative will continue to be in the areas of career and technical education, special and alternative education, professional development and other educator support services, and business services that benefit the member districts and the region.

In carrying out this mission, purpose, and focus, the LPVEC embraces the following objectives:

- A. Examine, develop, and provide cost-effective, quality **educational programs** to ensure equitable opportunities for all students, including those most at risk of school failure, as permitted by applicable laws and regulations related to educational collaboratives;
- B. Examine, develop, and provide staff development and other educator support opportunities for teaching staff, administrators, support personnel, and other members of the community; and
- C. Explore, develop, and provide cost-saving **business services** to expand the capacity of school districts, member communities, state agencies, and others as permitted by applicable laws and regulations related to educational collaboratives.

PROGRESS ON ACHIEVING PURPOSE

LPVEC continues to provide high-quality, shared programs and services in a cost-effective manner. Our Special/Alternative Education programs and our Career and Technical Education programs help districts serve students who benefit from education that is different from the traditional academic classroom model, meeting both quality and equity goals while saving member districts money in the process.

Our Transportation program serves equity goals by ensuring that all students are transported to and from school while also meeting the efficiency goal of saving districts money.

Our Medicaid Reimbursement and Energy Management programs generated significant cost savings for communities both within and beyond our membership ranks.

And our Curriculum/Instruction/Assessment programs increased district capacity for effective work while defraying much of the cost through grant and contract resources.

LPVEC will continue to seek out concrete ways of helping the educators we work with serve their students more effectively, efficiently, and equitably.

PROGRESS ON ACHIEVING OBJECTIVES

Objective A, cost-effective, quality educational programs to ensure equitable opportunities for all students, is met through both our Special Education and our Career TEC programs, which provide more personalized instruction, tailored to the needs and interests of students who would be less well served in typical academic classrooms.

Objective B, staff development and other educator support opportunities for educators, is met through our job-alike groups and our Curriculum/Instruction/Assessment department.

Objective C, cost-effective business services, is met through our ongoing Transportation, Medicaid Reimbursement, Energy Management, and Curriculum/Instruction/Assessment departments, and we continue to seek new opportunities to help school districts do better together than they could separately, particularly in the area of saving money.

PROGRESS INDICATORS

The bottom line for LPVEC is that we work as an extension of our member districts, enabling them to save money, expand capacity, and provide quality programs and services. Our success in saving money is detailed above in the Cost-Effectiveness section. Our ability to expand district capacity is seen most clearly in our CTEC and Special Education programs and in the work of our Curriculum/Instruction/ Assessment staff to facilitate our Job-Alike Groups and provide professional development services.

Of course, the financial savings that our collaborative programs generate enable scarce resources to be used for other things, further increasing district capacity in instructional areas.

The following presents indicators of program quality:

Career TEC Perkins Indicators

Similar to NCLB, the Perkins Act includes multiple indicators by which schools must assess the quality of their Career and Technical Education Programs. The following data is used to assess trends in quality of Career TEC programs.

Percentage of Students Passing National Certification Tests

PROGRAM	SY2012	SY2013	SY2014	SY2015	SY2016	SY2017
Certified Nursing Assistant/CNA	94%	100%	100%	100%	100%	100%
State Board Certification/Cosmetology	94%	100%	92%	100%	100%	100%
CompTIA A+ Certification	85%	100%	100%	100%	100%	100%

Completion Rate

COHORT	SEPT 2012	SEPT 2013	SEPT 2014	SEPT 2015	SEPT 2016	SEPT. 2017
CTEC STUDENTS ENROLLED IN GR 11 AS OF SEPT. IN COHORT YEAR	158	132	154	126	128	142
# OF STUDENTS IN COHORT COMPLETING2 YRS. OF CTEC	127	128	126	118	111	118
% OF COMPLETERS IN COHORT	80%	97%	82%	94%	87%	83%

Rate of Positive Placement

(post-secondary, apprenticeship, working in field, armed forces)

		Year of Graduation						
	2011	2012	2013	2014	2015	2016		
Category 1 All Students in CTEC	78	77	75	72	70	69		
Category 2 Students with Disabilities	73	70	71	70	73	70		
Category 3 ELL Students	75	75	80	75	74	80		
Category 4 Economically Disadvantaged	69	68	67	70	71	85		

Participation – Non-Traditional by Gender

Year	Non- Traditional Students	Total Students	Non- Traditional Participation
SY2012	48	446	10.76%
SY2013	44	461	9.54%
SY2014	48	472	10.17%
SY2015	29	473	6.13%
SY2016	49	465	11%
SY2017	23	474	2%

Special Education Exit Indicators

The LPVEC provides services to students aged 5 to 22 years who demonstrate a wide variety of exceptional learning needs. Tracking the outcomes for students exiting our programs is one way of assessing quality.

OUTCOME	SY14	SY15	SY16	SY17
Graduated	16	13	31	17
Turned 22/Transitioned Out	7	7	8	1
Returned to Home School	7	9	7	4
Moved to Another Program/School	7	10	8	10
Withdrew from Program	5	11	8	5
Moved Out of District	4	3	5	3
TOTAL	46	53	67	40

Transportation, Municipal Reimbursement, and Energy Management Indicators

The success of these programs is measured primarily by amount of money saved by participants. This is discussed for each area in the Cost Avoidance section. Continued participation is another measure. Transportation has maintained participation of five districts for regular needs transportation and six districts in special needs transportation. Municipal Reimbursement has increased the number of municipalities served from 38 in 2009 to 50 in FY17. Energy Management services have continued to be in demand, serving approximately 65 school districts and municipalities in FY17.

Curriculum, Instruction, and Assessment Indicators

The success of these programs is measured primarily by continued participation. Our job-alike groups for superintendents and curriculum directors are active and meet monthly; those for special education directors and business managers meet bi-monthly.

INDEPENDENT AUDITOR'S REPORT

INDEPENDENT AUDITOR'S REPORT

For over 30 years, the LPVEC has annually engaged an independent audit. In addition to the standard financial statements, our auditor began, in 2014, preparing a comprehensive annual financial report (CAFR) that is submitted annually to the Government Finance Officers Association (GFOA) for review and subsequent award of a Certificate of Excellence in Financial Reporting. The Collaborative will once again submit the independent auditors' report as part of its FY17 CAFR to the GFOA for peer review.

The Collaborative is mandated by law to submit its independent auditor financial statements to the State Auditor's Office annually. This document, as well as this Annual Report, are also available on our website.

This year's independent auditors' comprehensive financial statements are attached to this report in their entirety.

LOWER PIONEER VALLEY EDUCATIONAL COLLABORATIVE

WEST SPRINGFIELD, MASSACHUSETTS



COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended June 30, 2017



Lower Pioneer Valley Educational Collaborative

West Springfield, Massachusetts

Comprehensive Annual Financial Report

For the Year July 1, 2016 through June 30, 2017



Prepared by the Finance Department

LOWER PIONEER VALLEY EDUCATIONAL COLLABORATIVE

COMPREHENSIVE ANNUAL FINANCIAL REPORT

JUNE 30, 2017

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Introductory Section



The Lower Pioneer Valley Cosmetology program.

Introductory Section

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Letter of Transmittal

November 15, 2017

State law requires the Lower Pioneer Valley Educational Collaborative to publish at the close of each year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) of the Lower Pioneer Valley Educational Collaborative, for the year ending June 30, 2017 for your review.

The report is designed to be used by the Board of Directors of the Collaborative and others who are concerned with its management and progress such as bond analysts, banking institutions and credit assessors as well as the Collaborative's member school districts.

This report consists of management's representations concerning the finances of the Lower Pioneer Valley Educational Collaborative. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Management of the Collaborative is responsible for establishing and maintaining an internal control structure designed to ensure the assets of the Collaborative are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The Executive Director is responsible for evaluating the adequacy and effectiveness of the internal control structure and implementing improvements.

Because the cost of internal controls should not outweigh their benefits, the Lower Pioneer Valley Educational Collaborative's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement.

The Lower Pioneer Valley Educational Collaborative's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed, certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Lower Pioneer Valley Educational Collaborative for the year ended June 30, 2017, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Lower Pioneer Valley Educational Collaborative's financial statements for the year ended June 30, 2017, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Generally accepted accounting principles (GAAP) require that management's discussion and analysis (MD&A) provide a narrative introduction, overview and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement the MD&A where the financial analysis is presented. The Collaborative's MD&A can be found immediately following the independent auditor's report from Powers & Sullivan, LLC.

PROFILE OF THE COLLABORATIVE

The Collaborative is an educational service agency in Western Massachusetts. Educational service agencies are organizations created by special state legislation or administrative rule to provide programs and services to local school districts, or to serve state interests in other ways. The Collaborative meets the descriptive criteria set forth in the Association of School Business Officials International's publication Standards of Excellence in Budget Presentation for a primary governmental entity. These criteria include:

- Members of the governing board are selected from school committee members chosen in a general election;
- The organization functions as a separate legal entity; and
- The entity is fiscally independent.

The Lower Pioneer Valley Educational Corporation is a tax-exempt 501C (3) nonprofit corporation and a component unit of the Collaborative. In order to distinguish the two entities, the term Collaborative is used to describe the educational entity.

Seven school districts hold membership in the Collaborative: Agawam, East Longmeadow, Hampden-Wilbraham Regional School District, Longmeadow, Ludlow, Southwick-Tolland-Granville Regional School District, and West Springfield. In addition to serving its member districts, the Collaborative also provides services to school districts and municipalities throughout Western Massachusetts.

The Massachusetts legislature passed, and the governor signed into law Chapter 49, Section 4e in 1974. This act encouraged local school committees to conduct, in concert, educational programs and services to supplement or strengthen existing school programs and services. On March 2, 2012 Governor Patrick signed into law Chapter 43 of the Acts of 2012, *An Act Relative to Improving Accountability and Oversight of Education Collaboratives*. Subsequently, the Massachusetts Board of Education adopted a policy on Educational Collaboratives. In the most recent policy statement, the Board of Education reiterated its belief "that educational collaboratives have a potential beyond special education to increase and expand the level of service in regular education, occupational education, staff development, research and innovative programs."

Every fall, program administrators and department heads of the Collaborative develop a general fund budget for the coming school year which is voted on annually by the Board. Throughout the winter months, the executive director and director of finance meet regularly with the Board to review the annually proposed budget, elicit feedback, and make revisions based on new information. Legally, budgetary control is provided by the Board, and the Board's approval defines the organizational level at which expenditures and appropriations are budgeted. This level is at the department level, i.e.; administration, special education, occupational education, supplemental services, and professional development. Transfers between departments must be voted by the Board.

LEVEL OF EDUCATION PROVIDED

The Collaborative serves a general population of 20,800 students in seven member communities. Enrollment in Career and Technical Education (CTEC) programs at the secondary level has remained relatively constant at approximately 473 students from 2012 to 2017. Enrollment in special education programs for students in elementary, secondary, and transition programs varies; it was 135 in FY16. The Collaborative offers

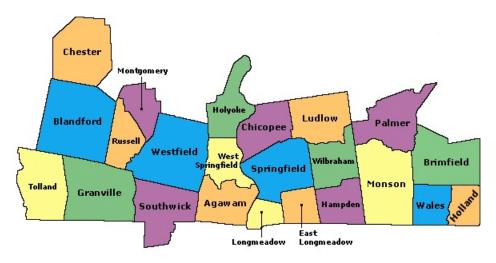
educational programs for a wide range of learners at the elementary and secondary levels. Educational programs at the Collaborative focus on Career and Technical Education and Special/Alternative Education.

The Career and Technical Education Center (CTEC) offers Chapter 74-approved career and technical education programs including a cooperative education program. The Special/Alternative Education department provides services to students aged 5 to 22 years who demonstrate a wide variety of exceptional learning needs, including students on the Autism spectrum, students with multiple and significant disabilities, student with specific learning disabilities, Autism, Pervasive Developmental Disabilities, Asperger's Syndrome, and students with emotional and behavior disorders. The special education department also provides nursing services and adaptive physical education services. Within its special education department, the Collaborative administers an Innovation School – the 21st Century Skills Academy – on behalf of West Springfield. Career and technical programs and the 21st Century Skills Academy are located at the Career and Technical Education Center in West Springfield. The special education programs reside in various schools and buildings throughout its member communities.

GEOGRAPHIC AREA SERVED

The Collaborative is located in Western Massachusetts. Although the Collaborative is comprised of seven member districts, the Collaborative also serves students in other public school districts in Hampden and Hampshire Counties. The Collaborative provides business and professional development services to municipalities and local education agencies in Franklin, Berkshire, Hampshire, and Hampden Counties.

The map below delineates the geographic area of the Collaborative member districts:



MEMBER COMMUNITIES

Agawam: K-12 district serving 3,918 students

East Longmeadow: PreK-12 district serving 2,630 students

Hampden-Wilbraham Regional School District: PreK-12 district serving 3,107 students

Longmeadow: PreK-12 district serving 2,841 students Ludlow: PreK-12 district serving 2,661 students

Southwick-Tolland-Granville Regional School District: PreK-12 district serving 1,549 students

West Springfield: PreK-12 district serving 4,094 students

COLLABORATIVE PROGRAMS

Career and Technical Education Program – The Lower Pioneer Valley Career and Technical Education Center (CTEC), located in West Springfield, MA, is an extension of the seven member high schools served by the Collaborative providing career/vocational technical education programs for students. CTEC programs are recognized career pathways as defined by the Carl D. Perkins Vocational and Applied Technology Act.

Founded in 1974, CTEC has a long tradition of partnering with local businesses and industry to ensure that students receive rigorous and relevant training aligned with the Massachusetts Department of Elementary & Secondary Education's (DESE) Vocational Technical Education Frameworks, industry standards, and regional employment needs. Since 2006, CTEC has operated out of its new facility in West Springfield, with state-of- the-art equipment and technology that meets or exceeds industry and OSHA standards.

Students completing a career/vocational technical program have the opportunity to continue formal studies at the post-secondary level, secure gainful employment, or pursue a combination of both. Programs at the Career and Technical Education Center include:

- Automotive Technology: Automotive Technology is a Chapter 74-approved program certified by
 the National Automotive Technicians Education Foundation (NATEF) in the following areas: brakes,
 electrical/electronic systems, engine performance and suspension and steering. Students are
 assessed on competencies aligned with the Massachusetts Department of Education Vocational
 Technical Education Frameworks (Transportation Cluster/Automotive Technology) and the National
 Institute for Automotive Service Excellence (ASE). The curriculum prepares students to meet
 national automotive industry standards and requires students to become proficient in a multitude of
 automotive procedures and diagnostic techniques.
- Carpentry: The Carpentry program is a Chapter 74-approved course of study offering a
 comprehensive competency based on curriculum aligned with the Massachusetts Department of
 Education Vocational Technical Education Frameworks (Construction Cluster/Carpentry). Students
 begin by mastering basic carpentry competencies, advance through modular layout techniques for
 residential concrete installation and wood framing, and gain written and computational skills such as
 cost estimating, blueprint reading and materials take-off calculation. Upon successful completion of
 the first year curriculum, students have the opportunity to focus on off-campus building projects or
 architectural woodworking.
- Cosmetology: Cosmetology, a Chapter 74-approved program, is a comprehensive, competency-based three-year program designed to develop skills used by cosmetologists. The Cosmetology program is certified by the Commonwealth of Massachusetts Board of Registration of Cosmetologists. Under the supervision of licensed instructors in a state of the art equipped classroom/shop, students learn techniques and skills necessary for success along with the sciences of the profession including anatomy, physiology, and chemistry. Upon successful competition of the course, which includes the requirement of 1000 instructional hours, students are prepared to take the Board of Registration of Cosmetologists license exam.
- Culinary Arts: The Culinary Arts program is a competency-based, Chapter 74-approved program
 certified by the American Culinary Federation (ACF) and aligned with the Massachusetts
 Department of Education Vocational Technical Education Frameworks (Hospitality and Tourism
 Cluster/Culinary Arts), which prepares students for careers in hotels, restaurants, resorts,
 institutions, and corporations. Students operate a fully equipped commercial kitchen and dining room
 encompassing restaurant, banquet, and buffet services through two student-run restaurants.
 Students are prepared for the ServSafe® Certification through the National Restaurant Association's
 Educational Foundation training program.

- **Design and Visual Communications:** Design and Visual Communications is a Chapter 74-approved program that is competency-based and prepares students for the visual design field. Using state-of-the-art digital imaging, illustration, and page layout software and equipment, this computer-based program allows students to explore and develop their artistic and technical skills through the creation and presentation of graphic and multi-media projects. Students enhance their skills using software programs such as Adobe InDesign, Photoshop, and Illustrator. Students maintain an electronic portfolio and work on projects such as ads, logos, multi-page four color publications and posters, and products to market. Students strengthen their skills in visual design through concept development, creating corporate identities, branding and packaging, and creating original games and commercials.
- Early Education and Care Program: Students in this Chapter 74-approved program experience a
 combination of classroom instruction and hands-on experience with infants, toddlers, and preschoolaged children. Students also become familiar with many aspects of child development from infancy
 through elementary school years. The students who are in the EEC program use our on-site Early
 Learning Center as their work-related experience to receive licensure as Early Education and Care
 providers. The Early Learning Center is a part of the Collaborative, and is licensed by the
 Massachusetts Department of Early Education and Care.
- Facilities Management: Facilities Management is a Chapter 74-approved, competency-based program designed to introduce students to the many facets of facilities maintenance: interior, exterior, and seasonal grounds and lawn care. Students receive hands-on training in a cross-section of the basic skills related to building/facilities maintenance, including: carpentry, electrical, floor care, landscaping, painting, and plumbing, with an emphasis on safe work practices and employability skills. Students also learn preventative maintenance and repair techniques of small engines and power tools.
- Fashion Technology: The Fashion Technology program is a competency-based, Chapter 74 approved program that enables students to develop knowledge and skills in all aspects of the fashion industry. Students develop their own portfolio of fashion designs and learn the skills of garment construction and pattern development. Design ability is enhanced by the study of color theory, design principles, and textile science. Project-based learning includes creating a variety of garments, costumes for local theatrical productions, and custom embroidery. Students also learn business practices, from customer service and store management to buying and visual merchandising.
- **Graphic Communication:** The Graphic Communications program is a competency based Chapter 74 approved program aligned with the Massachusetts Department of Education Vocational Technical Education Frameworks (Arts and Communication Services Cluster/Graphic Communication) that introduces students to theory and practical aspects of the commercial printing industry, including traditional and computer-based layout, design, and typesetting; copy preparation and composition; electronic plate making; printing press operations; collating; paper cutting; finishing and binding. The program is certified by PrintED®, a national accreditation program.
- Health Assisting: In addition to holding Chapter 74 approval, the Health Assisting program is certified by the Commonwealth of Massachusetts as a Certified Nursing Assistant (CNA) and Sending Health Aide (HHA) testing site, and by the Department of Public Health as a Feeding Assistant testing site. Students are exposed to a vast array of careers in health care through clinical rotations in a variety of heath care departments as well as numerous field trips to various health care facilities and settings. Students become First Aid, CPR, and AED certified prior to clinical rotations through nursing and rehabilitative centers and a local hospital, and most leave the program with CNA certification.

- Information Support Services and Networking: The Information Support Services and Networking program, a Chapter 74-approved program, is a competency-based program designed to provide students with entry level skills in personal computer maintenance and repair, data communications, and networking. The curriculum is aligned with the Massachusetts Department of Education Vocational Technical Education Frameworks (Information Technology Services Cluster/Information Support Services and Networking). Students gain a practical knowledge of analog and digital electronics, as well as competencies with tools and test equipment. The Cisco Networking Academy component of the program gives students in-demand Internet technology skills for designing, building, and maintaining networks, including network design, routing and switching, and network maintenance and operation.
- Landscaping Technology Horticulture: The Landscaping Technology/Horticulture program is a Chapter 74-approved program aligned with the Massachusetts Vocational Technical Education Frameworks (Agriculture and Natural Resources Cluster/Horticulture). Students in the program explore career areas in landscape maintenance, construction and design, greenhouse production, nursery production, floriculture, and retail garden center operation. The program emphasizes knowledge of plant science as a foundation to all career areas. Project-based learning activities, residential landscaping projects, greenhouse sales, and floral projects provide experiences for students to reinforce, and practice skills and knowledge learned in the classroom setting.
- Machine Technology: CTEC has opened a new Machine Technology program, including
 Computer Numeric Control (CNC) milling machines and lathes as well as a computer/simulator lab
 for CAD/CAM instruction. The program was opened to exploratory students this past year and will
 add successive classes of 15-18 students each year. Students will follow a course sequence that
 starts with the basics of manual machining and progresses to advanced multi-axis CNC
 programming, setup, and operation. LPVEC is also planning to open the facility after school hours to
 train adult workers.
- **Technical Career Exploratory:** The Technical Career Exploratory is an introductory program designed to introduce first-year students to the career/vocational technical educational options available at CTEC. Students receive an orientation to all the offerings at CTEC and then rotate through multiple shops prior to selecting their preferred program.
- Cooperative Education Program: The Cooperation Education ("Co-Op") Program at CTEC is
 designed to give second-year students the opportunity to extend their learning experiences into the
 world of work, whereby students are placed into paid positions with local employers in their field
 during shop hours.
- Special Education Programs The LPVEC provides services to students aged 5 to 22 years who demonstrate a wide variety of exceptional learning needs including adjustment and behavioral problems, learning disabilities, Autism, Pervasive Developmental Disabilities, Asperger's Syndrome, and developmental disabilities. Students are referred to the LPVEC for services when they present needs for specially designed instruction that cannot be delivered effectively within the traditional classroom. On October 1, 2016, there were 135 special needs students in LPVEC Special Education programs. The Twain Alternative High School is located in its own, separate building. All other LPVEC special education programs are appropriately located within the public schools of the member school districts. LPVEC Special and Alternative Education Programs include:
- Autism Elementary Program: This program is designed for students with moderate to severe
 autism and other related disabilities. The program focuses on teaching students the skills to achieve
 as much independence as possible in the school and community. It is a small, structured program
 with a classroom teacher and paraprofessionals. Inclusion in non-academic and academic areas,
 when applicable, is an important component. The program is designed to develop self-confidence,
 self-esteem, daily living skills, social skills, cooperative play, reduction in inappropriate or aggressive

behaviors, and successful relationships with peers and adults.

- Autism Middle School Program: This program is designed for students with moderate to severe autism and other related disabilities. The program focuses on teaching students the skills to achieve as much independence as possible in the school and community. It is a small, structured program with a classroom teacher and paraprofessionals. Inclusion in non-academic and academic areas, when applicable, is an important component. The program is designed to develop self-confidence, self-esteem, daily living skills, social skills, cooperative play, reduction in inappropriate or aggressive behaviors, and successful relationships with peers and adults.
- **COPA:** This program is designed for students high school aged through 22 years old, with moderate to severe autism spectrum disorders and other related disabilities. The program focuses on teaching students the skills to achieve maximum independence skills in the school and community. The program is located at Minnechaug High School and has easy access to opportunities within the community. The classroom is equipped with touch screen computers, a quiet area for students to utilize, and our own restroom for students to practice individual skills of daily living.
- Compass Middle School: This program is designed for students with high functioning autism
 spectrum disorders, social/emotional disorders, and other related disabilities. This program focuses
 on developing communication skills, self-regulation, academic skills, daily living skills, and
 independence. Students can access the general curriculum through inclusion classes and are also
 integrated into the school community by attending field trips, school assemblies, after-school clubs
 and other school-related activities.
- Compass High School: This program is designed for students with high functioning autism
 spectrum disorders. Students develop skills for self-advocacy, social skills, interpersonal
 communication and self-monitoring capabilities. Students can access the general curriculum through
 inclusion classes within the school building. Students have access to taking courses online, face to
 face or in a hybrid format and can utilize the computer lab as needed. Students are also integrated
 into the school community by attending field trips, school assemblies, after-school clubs and other
 school-related activities.
- Career Preparation Program: This program is designed for high school aged students with
 moderate delays in academics, language, and social skills. This program focuses on developing
 pragmatic skills, life skills, and introduces career education. The Career Prep Program provides a
 small structured setting that allows for individualized and small group instruction. The program is
 located at Minnechaug High School, providing students with the opportunity to participate in
 mainstream classes.
- Career Skills Program: This program is designed for adolescents with mild to moderate learning disabilities with high-functioning autism spectrum disorders. There is a strong emphasis on academics, technology and social skills as students prepare to be college and career ready when they complete high school. Career Skills offers group pragmatics and social skills instruction, support in improving executive functioning, and group counseling to support students in navigating their social environment effectively and successfully. Students have access to inclusive academic classes within the building and may access LPVEC's Career and Technical Education Center for vocational education if appropriate.
- Vocational Preparation: This program is designed for students high school aged through 22 years old, with moderate delays in cognitive ability. It provides a half day of functional academics and a half day of vocational skills training either in a vocational educational program or in a community job placement. The program prepares students to make the transition from school to the world of work and adult life. The program is located at Minnechaug High School, providing our students with the opportunity to participate in extra-curricular activities, mainstream classes and school assemblies.

- TWAIN Program: This program is designed for students with moderate social/emotional and behavior disorders. The program focuses on developing skills related to self-awareness, selfmanagement, responsible decision making, social awareness, and relationship building. The program is located in one of our member district towns and has access to LPVEC Career TEC for vocational education if appropriate.
- Brush Hill Academy: BHA is a forward thinking alternative education program that empowers young men and women to make meaningful decisions that positively impact their future success in college or in a career. BHA offers a learning environment in which general education and special education teachers provide a student with small group and individualized support. The program serves general education and special education students who are considered at risk and may have mild social/emotional needs. The program is located in LPVEC's Career and Technical Educational Center, giving students access to a state of the art vocational program.

BUSINESS SERVICES

In addition to education programs, the Collaborative offers and coordinates a variety of money-saving services for school districts and municipalities, including:

- School Transportation Services: The LPVEC provides regular education transportation to five of
 its member school districts and special education transportation to six member districts. The LPVEC
 employs and manages approximately 235 drivers and monitors and operates over 200 school
 transportation vehicles. The cost of providing these transportation services through the LPVEC has
 resulted in cost savings for member districts. In addition, because of the relationship of the LPVEC
 to its member school districts, the LPVEC is highly responsive to the needs of its members.
- Municipal Medicaid Reimbursement: The LPVEC Medicaid Reimbursement Program currently
 provides electronic billing services to 50 school districts and municipalities. This project typically
 generated over \$9 million in federal reimbursement funds to the participating districts in FY16. Due
 to the level of non-member participation, the cost of these services is significantly less to the LPVEC
 member districts.
- Energy Management Services: Developed in 1998, this program facilitates cooperative purchasing of a variety of energy-related utilities, including electricity, natural gas, fuel oil, diesel fuel, and gasoline. In recent years, the LPVEC has coordinated five annual cooperative bids for energy. Twenty-six districts and municipalities participated in cooperative purchases for natural gas, 20 districts and municipalities participated in cooperative purchases for electricity, 49 for fuel oil, 21 for diesel and 20 for unleaded. Total energy bids in FY16 totaled approximately \$20.5 million, with collective savings of over \$3.6 million.

EDUCATOR SUPPORT SERVICES

LPVEC employs a director of curriculum, instruction, and assessment who works with district curriculum directors and LPVEC program staff to collaboratively improve teaching quality. LPVEC also shares several employees of the DESE District & School Assistance Center (DSAC), who work part-time to support the DSAC and part-time for the Collaborative's Innovative Research in Education (IRIE) center on a grant and contract-funded basis. Together, "CIA" staff provide the following services: facilitating district curriculum directors job-alike group; providing professional development and curriculum support for LPVEC's educators; managing shared professional development sessions for member districts; providing MCAS administration support for LPVEC special education programs; and providing grant support for member districts, primarily for multi-district proposals. IRIE offers a variety of grant and contract supported services, including: district and school improvement planning; examining curriculum, instruction, and assessment practices; strategic use of assessment and non-assessment data including DDMs; development of formative, benchmark, and summative assessments; program evaluation; use of the Education Data Warehouse to access data and generate reports; and developing institutes on curriculum mapping and other topics.

INFORMATION USEFUL IN ASSESSING THE COLLABORATIVE'S ECONOMIC CONDITION

The mission of the Lower Pioneer Valley Educational Collaborative is to increase the capacity of school districts and support the success of all students by providing high-quality shared programs and services in a cost-effective manner. The Collaborative is an independent entity, governed by its members. While its primary responsibility is to its member districts, many of its offerings are also open to other districts and municipalities to help them save money and expand capacity.

Each year the Collaborative adopts goals in order to guide decision-making and evaluate expenditures. The LPVEC allocates resources in alignment with its stated goals. The budget reflects the allocation of revenue and expenditures to support educational programs and services defined by the Collaborative's mission and goals. The budget also represents a careful analysis of the needs of LPVEC communities and available financial support.

In FY17, through the Transportation Enterprise Fund, the Collaborative purchased approximately \$1.1 million in vehicles for transportation of students in participating member districts. Useful life of the assets is approximately 10 years.

The year 2017 budget adopted by the Board of Directors is \$23,174,501. This amount represents an \$82,997 or 2.17 percent increase from the FY16 amended budget. The FY17 budget includes the expansion of the CTEC program, Machine Technology. In addition, the budget reflects the closing of one special education program, the Secondary Developmental Program.

Regular and Special Needs Transportation – The 6.94% increase in Regular Needs Transportation (RNT) is primarily due to the incorporation of the School Occupational Transportation (SOT) and Summer Contracted Transportation. The 20.65% increase is primarily due to an increase in summer routes to various programs. Overall, the increase of 20.6% in transportation is primarily due to driver wages and increase in demand for bus monitors.

Vocational Education – The 3.99 percent increase in vocational education is due to expansion of the Machine Technology Program.

Contracted Services Individual Aides – The 27.22 percent increase in individual aide expenses is based on actual utilization of individual aides in FY15 at the time the FY17 budget is built. Districts will only incur these expenses if they utilize the service. Contracted service budgets are provided as an estimate to assist member districts in building their own budgets.

Contracted Services - IRIE – We have included the total amount of the IRIE budget under contracted services and excluded any grant funding. Although we anticipate receiving grant funding to support the program, the exact amount of grant funds has not been confirmed. Districts do not pay for IRIE services unless they utilize the services. Districts have agreed to support the program with money reserved in fund balance for the program in the event that the program receives insufficient grant funding.

The increase in the FY17 budget of \$414,820 is due to an increase in the utilization of services in the following areas: Innovation Research In Education, Transportation Services, and Vocational Education.

Providing high quality educational programs and services, as well as technical support and assistance to our member districts, requires a highly skilled labor force. The costs associated with recruiting and retaining qualified personnel are reflected in the budget. Personnel decisions reflect staffing policies and guidelines set forth by the Board of Directors on the basis of state requirements, program reviews, student enrollment, and curriculum requirements. Salary costs and increases are based on the average salaries and increases in LPVEC member districts. The Executive Director collects information on projected increases throughout the year. Once member districts finalize salaries and increases, the LPVEC adjusts staff salaries as

necessary, issues retroactive pay, and amends the budget. For the 2016-2017 fiscal year, fringe benefits and salaries are expected to account for 70.04 percent of expenditures in the overall budget. The increase in personnel costs from FY2016 to FY2017 is \$47,942 or 0.38%. Salaries for FY17 have been budgeted assuming a 2.5% increase. Costs associated with providing employee healthcare are expected to increase as FY2017 healthcare was budgeted at the average inflation rate of 11 percent. The healthcare for FY2016 was budgeted at the average inflation rate of 11 percent. As a result, there is an increase in healthcare of \$74,993 or 2.24%.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Finance Reporting to the Lower Pioneer Valley Educational Collaborative for its comprehensive annual financial report for the fiscal year ended June 30, 2013, 2014, 2015 and 2016. In order to be awarded this Certificate of Achievement, an entity must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Distinguished Budget Presentation Award to the Collaborative for its budget document for the year beginning July 1, 2008. In order to receive this award, a government unit must publish a budget document of the very highest quality that reflects both the guidelines established by the National Advisory Council on State and Local Budgeting and the GFOA's recommended practices on budgeting. The Collaborative will also submit its budget document for the year beginning July 1, 2017 for consideration of this award. This will be the seventh year that the Collaborative has received this award.

The Association of School Business Officials International awarded a Meritorious Budget Award to the Collaborative for its Annual Budget beginning July 1, 2008. The Meritorious Budget Awards Program encourages and recognizes excellence in school system budgeting. The Collaborative will also submit its budget document for the year beginning July 1, 2017 for consideration of this award.

The preparation of this CAFR and the Annual Budget report would not have been possible without the efficient and dedicated services of the entire financial team of the Collaborative. We would like to express our appreciation to all who assisted and contributed to the preparation of this report.

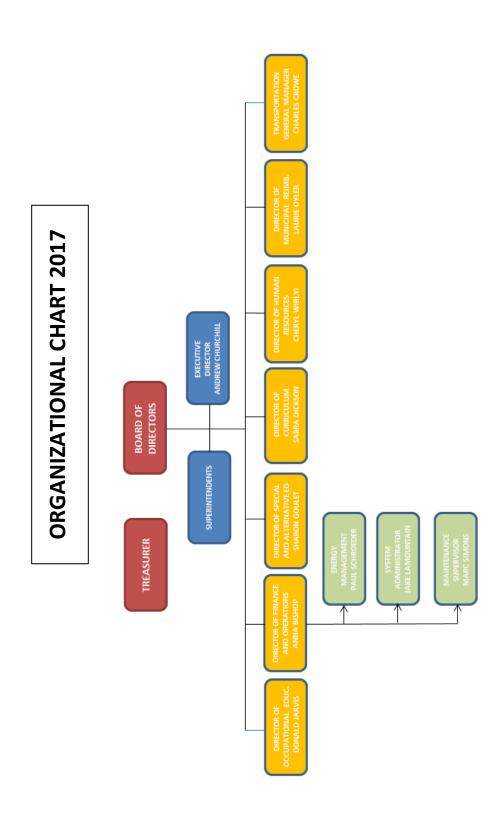
Anna M. Bishop

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Respectfully submitted.

Andrew M. Churchill

Executive Director Director of Finance and Operation





Principal Executive Officers

Andrew M. Churchill, Executive Director

Anna M. Bishop, Director of Finance and Operations

Donald Jarvis, Principal and Director of Career TEC

Dr. Sharon Goulet, Director of Special Education and Alternative Education

Board of Directors

Agawam: Ms. Shelley Reed

East Longmeadow: Mr. William Fonseca

Hampden-Wilbraham Regional: Ms. Michelle Emirzian

Longmeadow: Ms. Stephanie Jasmin

Ludlow: Mr. Jacob Oliveira

Southwick-Tolland-Granville Regional: Mr. George LeBlanc

West Springfield: Dr. Jose Irizarry



Mission, Vision, and Values of the Lower Pioneer Valley Educational Collaborative

Mission

The mission of the Lower Pioneer Valley Educational Collaborative is to improve effectiveness, efficiency, and equity in public education.

Vision

Guided by an innovative, creative, and entrepreneurial spirit, the Lower Pioneer Valley Educational Collaborative helps school districts meet the needs of every student while maximizing resource allocation. We are committed to responding to the changing needs of school districts by providing the highest quality programs and services at an affordable cost.

Values

The Collaborative values:

- o A safe environment for all students, parents, and staff
- Educational excellence and program accountability
- o Collaborative partnerships with schools, parents, and the community
- o Relevant, rigorous, and continuous professional development
- Entrepreneurship
- o Responsibility, shared knowledge, and shared decision making
- o Recognizing the talents, achievements, and contributions of students and staff



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Lower Pioneer Valley Educational Collaborative Massachusetts

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

Executive Director/CEO



GOVERNMENT FINANCE OFFICERS ASSOCIATION

Distinguished Budget Presentation Award

PRESENTED TO

Lower Pioneer Valley Educational Collaborative Massachusetts

For the Fiscal Year Beginning

July 1, 2016

Jeffry P. Enser

Executive Director



This Meritorious Budget Award is presented to

LOWER PIONEER VALLEY EDUCATIONAL COLLABORATIVE

for excellence in the preparation and issuance of its budget for the Fiscal Year 2016-2017.

The budget adheres to the principles and standards of ASBO International's Meritorious Budget Award criteria.



Anthony N. Dragona, Ed.D., RSBA

President

John D. Musso, CAE, RSBA Executive Director

ohn D. Musso

Financial Section





The Lower Pioneer Valley Automotive Technology program.

Financial Section

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Powers & Sullivan, LLC

Certified Public Accountants

Independent Auditor's Report

To the Honorable Board of Directors Lower Pioneer Valley Educational Collaborative West Springfield, Massachusetts



100 Quannapowitt Parkway Suite 101 Wakefield, MA 01880 T. 781-914-1700 F. 781-914-1701 www.powersandsullivan.com

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Lower Pioneer Valley Educational Collaborative (Collaborative), as of and for the year ended June 30, 2017 and the related notes to the financial statements, which collectively comprise the Collaborative's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Collaborative, as of June 30, 2017 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, and historical context. We have applied certain limited procedures, to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Collaborative's basic financial statements. The combining and individual fund statements and schedules, as listed in the table of contents, are presented for the purpose of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated in all material respects in relation to the financial statements taken as a whole.

The introductory and statistical sections, the schedule of cumulative surplus, and the required disclosures for Massachusetts Educational Collaboratives have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2017 on our consideration of the Collaborative's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

November 15, 2017

Powers & Sellivan LLC

<i>Management's</i>	Discussio	n and Analysi	is

Management's Discussion and Analysis

As management of the Lower Pioneer Valley Educational Collaborative (Collaborative), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2017. The Collaborative complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements. All amounts, unless otherwise indicated, are expressed in whole dollars.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Lower Pioneer Valley Educational Collaborative's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets and deferred outflows and liabilities and deferred inflows, with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected revenues and earned but unused sick leave).

Both of the government-wide financial statements distinguish functions that are principally supported by assessments to member and non-member districts and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include administration, special education, occupational education, supplemental services, unallocated depreciation, and interest expense. These services are funded primarily by assessments and intergovernmental revenues including federal and state grants and other shared revenues. Also, blended within the governmental activities in the government-wide financial statements is the Lower Pioneer Valley Educational Corporation, a legally separate component unit. The component unit is blended with the primary government because it provides services almost entirely to the Collaborative and because almost all of the Corporation's debt is expected to be repaid with assets derived from the Collaborative. The business-type activities include services provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods and services provided. Business-type activities include the Collaborative's transportation program.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. The focus of the Collaborative's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the

Collaborative's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Collaborative adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund as required supplementary information after the notes to the financial statements to demonstrate compliance with this budget.

Proprietary funds. The Collaborative maintains one type of proprietary fund.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Collaborative uses enterprise funds to account for its transportation activities.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are *not* available to support the Collaborative's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Collaborative's budgetary basis of accounting as well as pension and other postemployment benefit obligations; *other supplementary information*; statistical tables; and additional state required disclosures.

Government-wide Financial Analysis

Governmental Activities

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The Collaborative's governmental assets exceeded liabilities by \$6.3 million at the close of year 2017. This represents an overall increase in net position of \$41,000. This includes the activity of the Corporation, which is blended with the Collaborative in the Statements of Net Position and Activities.

Net position of approximately \$7.9 million reflects the Collaborative's investment in capital assets (e.g., machinery and equipment); less any related debt used to acquire those assets that are still outstanding. The Collaborative uses these capital assets to provide services; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The remaining balance represents the unrestricted net position, which reports a year-end deficit balance of approximately \$1.6 million. The decrease in unrestricted net position is the result of an increase in the accrual of other postemployment benefit obligations (OPEB) by \$738,000. Included within the governmental activities is the blended Lower Pioneer Valley Educational Corporation

component unit which reported an increase in net position of approximately \$910,000. Key components of the Collaborative's governmental financial position are listed as follows:

		2017	_	2016
Assets:				
Current assets	\$	8,429,621	\$	8,305,927
Capital assets	Ψ	19,185,067	Ψ	18,601,923
Total assets		27,614,688	-	26,907,850
Liabilities:				
Current liabilities (excluding debt)		1,509,951		1,138,532
Noncurrent liabilities (excluding debt)		8,528,880		7,769,725
Current debt		477,000		465,000
Noncurrent debt		10,791,000	_	11,268,000
Total liabilities		21,306,831		20,641,257
Net Position:				
Net investment in capital assets		7,917,067		6,868,923
Unrestricted		(1,609,210)	_	(602,330)
Total net position	\$	6,307,857	\$	6,266,593
Program revenues:				
Charges for services	\$	3,362,538	\$	2,664,381
Operating grants and contributions		5,517,284		4,196,149
General revenues:				
Member district assessments		7,526,039		8,739,328
Unrestricted investment income		2,585		1,759
Gain (loss) on sale of capital assets		-		393,761
Miscellaneous		206,119	_	171,245
Total revenues	-	16,614,565		16,166,623
Expenses:				
Administration		2,765,772		2,032,196
Special Education		4,310,279		3,958,311
Occupational Education		5,342,945		5,414,634
Supplemental Services		2,812,903		2,935,937
Professional Development		-		18,312
Unallocated Depreciation		900,217		924,437
Interest		441,185		453,084
Total expenses		16,573,301	-	15,736,911
Change in net position		41,264		429,712
Beginning net position		6,266,593	_	5,836,881
Ending net position	\$	6,307,857	\$	6,266,593

Total revenues increased by approximately \$448,000 from the prior year. Member district assessments decreased while both charges for services and operating grants and contributions increased. Total Collaborative expenses increased from the prior year by approximately \$836,000. The increase in expenses was primarily the net effect of an increase in the Collaborative's accrued OPEB liability and recognized state pension expenditures. Accounting standards related to pensions required the Collaborative to recognize an additional revenue and expense for payments made by the state retirement system on behalf of the Collaborative. This resulted in a \$1 million increase in administrative expenses and intergovernmental revenue.

Business-type Activities

For the Collaborative's business-type activities, which consist solely of the Transportation Enterprise Fund, liabilities exceeded assets by \$7.2 million at the close of year 2017. Key components of the Collaborative's business-type financial position are listed as follows:

	_	2017	2016
Assets:			
Current assets	\$	670,250	\$ 207,200
Capital assets		3,731,193	3,749,547
Total assets		4,401,443	3,956,747
Liabilities:			
Current liabilities (excluding debt)		745,375	817,779
Noncurrent liabilities (excluding debt)		10,852,484	9,203,191
Current debt		-	228,377
Noncurrent debt		-	467,355
Total liabilities	-	11,597,859	10,716,702
Net Position:			
Net investment in capital assets		2,348,966	3,053,815
Unrestricted		(9,545,382)	(9,813,770)
	-	, , ,	
Total net position	\$	(7,196,416)	\$ (6,759,955)
		2017	2016
Program revenues:	_		
Charges for services	\$	12,164,006	\$ 11,987,052
Expenses:			
Transportation		12,600,467	11,938,868
·	-	· · ·	· · ·
Change in net position		(436,461)	48,184
Beginning net position		(6,759,955)	(6,808,139)
	-	-	
Ending net position	\$_	(7,196,416)	\$ (6,759,955)

Business-type net position of \$2.3 million represents net investment in capital assets. The remaining \$9.5 million deficit balance of unrestricted net position is largely due to the recognition of the \$9.9 million liability associated with GASB Statement #45 (OPEB).

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The Transportation enterprise fund reported a \$436,000 decrease in net position. There was an increase of \$662,000 in expenses, some of which were OPEB related, and also experienced an increase in revenue of \$177,000. The Transportation enterprise fund retired debt related to a \$2 million purchase of school buses over a five year period and initially increased its fees to recover the related costs over a 10 year period to reduce the impact on the users. This policy had the effect of reducing the net position over the short- term while the debt was repaid at a higher rate than the reimbursements were collected. The Collaborative anticipates that the opposite will begin to occur in the later years when the debt is paid-off and the fees are still being assessed and collected. The final lease payments on the \$2 million purchase were made in fiscal year 2016, and the Collaborative has expedited the reimbursement process. During fiscal year 2017, the Collaborative purchased an additional \$1.2 million in vehicles for the transportation program. The Collaborative continues to balance the purchase of vehicles for the transportation program with the ability to charge fees to offset the debt payments.

Financial Analysis of the Governmental Funds

As noted earlier, the Collaborative uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the year.

At of the end of the current year, governmental funds reported combined ending fund balances of \$4.9 million, a net decrease of \$363,000 from the prior year. The general fund decreased by \$433,000, while the nonmajor governmental fund increased by \$70,000.

The *General Fund* is the Collaborative's chief operating fund. At year end, unassigned fund balance of the general fund totaled \$3.2 million while total fund balance equaled \$4.5 million. Assigned fund balance consists of amounts the Collaborative has assigned for capital projects. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 20.63% of total general fund expenditures, while total fund balance represents 29.15% of that same amount. The general fund decreased by approximately \$433,000 in 2017 in comparison to a decrease of \$943,941 in 2016. This was largely due to larger increases in intergovernmental revenue compared to increases in departmental costs.

The *Grants Fund* at year end had an ending fund balance of zero. This fund is used primarily for all federal, state, and local grant programs. The Collaborative received approximately \$1.4 million in intergovernmental revenue, which was offset by approximately \$1.4 million of expenditures.

General Fund Budgetary Highlights

The Collaborative's 2017 original operating budget consisted of approximately \$11 million in current appropriations and anticipated assessments. During the year appropriations were increased by approximately \$1.1 million through the use of prior year fund balance. The majority of this was for various capital project expenditures in the general fund. There is no difference between the fund based and budgetary based change in fund balance for the year. Actual revenues came in less than budgeted by \$1.4 million and expenditures were under budget by a total of \$1 million. All levels of expenditures came in under budget.

Capital Asset and Debt Administration

The Collaborative's capital assets totaled \$23 million as of June 30, 2017, which includes over \$18.3 million in assets of the Lower Pioneer Valley Educational Corporation blended component unit. Collectively the Collaborative acquired approximately \$2.6 million in capital assets in year 2017. This consisted primarily of machinery and equipment acquired in the general fund, and vehicles acquired in the transportation enterprise fund.

The Collaborative reported \$11.3 million in long-term bonds payable which all related to debt held by the blended Corporation component unit.

The Collaborative Transportation fund purchased machinery and equipment and vehicles through capital leases. In 2017, the Collaborative purchased \$1.2 million in vehicles through a new capital lease and made \$464,000 in capital lease payments.

Please refer to Note 4, 6, 7 and 8 in the basic financial statements for further discussion of the capital asset and debt activity.

Requests for Information

This financial report is designed to provide a general overview of the Lower Pioneer Valley Educational Collaborative's finances for all those with an interest in the Collaborative's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, Lower Pioneer Valley Educational Collaborative, 174 Brush Hill Ave., West Springfield, Massachusetts 01089.

Basic Financial Statements

STATEMENT OF NET POSITION

JUNE 30, 2017

_	Primary Government					
	Governmental Activities	Business-type Activities	Total			
ASSETS						
CURRENT:						
Cash and cash equivalents\$	408,486	\$ 401,380 \$	809,866			
Investments	6,704,897	-	6,704,897			
Receivables, net of allowance for uncollectibles:						
Other departmental receivables	-	9,028	9,028			
Departmental and other	8,800	<u>-</u>	8,800			
Intergovernmental	1,305,077	219,195	1,524,272			
Inventory	-	40,647	40,647			
Other assets.	2,361	-	2,361			
NONCURRENT:	2,001		2,001			
Capital assets, net of accumulated depreciation:						
Nondepreciable	2,744,788	-	2,744,788			
Depreciable	16,440,279	3,731,193	20,171,472			
TOTAL ASSETS	27,614,688	4,401,443	32,016,131			
LIABILITIES						
CURRENT:						
Warrants payable	533,165	56,842	590,007			
Accrued interest	35,588	-	35,588			
Accrued payroll	572,284	186,976	759,260			
Payroll withholdings	116,905	-	116,905			
Other liabilities	171,776	12,987	184,763			
Capital lease obligations	-	456,300	456,300			
Compensated absences	80,233	32,270	112,503			
Bonds payable NONCURRENT:	477,000	-	477,000			
Capital lease obligations	_	925,927	925,927			
Compensated absences	156,363	14,993	171,356			
Other postemployment benefits	8,372,517	9,911,564	18,284,081			
Bonds payable	10,791,000		10,791,000			
TOTAL LIABILITIES	21,306,831	11,597,859	32,904,690			
NET POSITION						
Net investment in capital assets	7,917,067	2,348,966	10,266,033			
Unrestricted	(1,609,210)	(9,545,382)	(11,154,592)			
TOTAL NET POSITION\$	6,307,857	\$ (7,196,416)	(888,559)			

See notes to basic financial statements.

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2017

			Program Revenues					
Functions/Programs		Expenses	_	Charges for Services		Operating Grants and Contributions	_	Net (Expense) Revenue
Primary Government: Governmental Activities:								
Administration	\$	2,765,772	\$	25,615	\$	2,749,016	\$	8,859
Special education		4,310,279		1,172,013		502,851		(2,635,415)
Occupational education		5,342,945		904,014		1,386,185		(3,052,746)
Supplemental services		2,812,903		1,260,896		879,232		(672,775)
Unallocated depreciation		900,217		-		-		(900,217)
Interest expense	_	441,185	_	-			-	(441,185)
Total Governmental Activities	_	16,573,301	_	3,362,538	,	5,517,284		(7,693,479)
Business-Type Activities:								
Transportation	_	12,600,467	_	12,164,006		-	-	(436,461)
Total Primary Government	\$_	29,173,768	\$_	15,526,544	\$	5,517,284	\$	(8,129,940)

See notes to basic financial statements.

(Continued)

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2017

Changes in net position:	Governmental Activities	Business-Type Activities	Total
Net (expense) revenue from previous page	\$ (7,693,479)	\$ (436,461)	\$ (8,129,940)
General revenues:	(1,000,410)	Ψ (400,401)	Ψ (0,120,040)
Member district assessments	7,526,039	_	7,526,039
Unrestricted investment income	2,585	_	2,585
Miscellaneous	206,119	-	206,119
Total general revenues	7,734,743		7,734,743
Change in net position	41,264	(436,461)	(395,197)
Net Position:			
Beginning of year	6,266,593	(6,759,955)	(493,362)
End of year	\$6,307,857	\$ (7,196,416)	\$ (888,559)

(Concluded)

See notes to basic financial statements.

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GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2017

		General		Grants Fund		Nonmajor Governmental Funds		Total Governmental Funds
ASSETS			_					
Cash and cash equivalents	\$	-	\$	-	\$	408,455 \$	5	408,455
Investments		4,684,124		-		-		4,684,124
Receivables, net of allowance for uncollectibles:								
Departmental and other		-		-		8,800		8,800
Intergovernmental		709,654		595,423		-		1,305,077
Due from other funds		372,824		=		-		372,824
Prepaid assets		-		-		1,774		1,774
Other assets	_	587	_	-		<u> </u>	_	587
TOTAL ASSETS	\$	5,767,189	\$_	595,423	\$	419,029	<u> </u>	6,781,641
LIABILITIES								
Accounts payable	\$	429,103	\$	222,599	\$	204 \$	6	651,906
Other accrued expenses		572,284		-		-		572,284
Payroll withholdings		116,897		-		8		116,905
Other liabilities		171,776		-		-		171,776
Due to other funds				372,824				372,824
TOTAL LIABILITIES		1,290,060	_	595,423		212	_	1,885,695
FUND BALANCES								
Restricted		-		-		418,817		418,817
Assigned		1,309,433		-		-		1,309,433
Unassigned		3,167,696						3,167,696
TOTAL FUND BALANCES		4,477,129	_	<u> </u>	•	418,817		4,895,946
TOTAL LIABILITIES AND FUND BALANCES	\$	5,767,189	\$_	595,423	\$	419,029 \$	§	6,781,641

See notes to basic financial statements.

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

JUNE 30, 2017

Total governmental fund balances.		\$	4,895,946
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds			19,185,067
Net effect of blending the component unit			2,103,957
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:			
Bonds payable Other postemployment benefits Compensated absences.	(11,268,000) (8,372,517) (236,596)		
Net effect of reporting long-term liabilities		_	(19,877,113)
Net position of governmental activities		\$_	6,307,857

GOVERNMENTAL FUNDSSTATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2017

REVENUES:	Gen	eral		Grants Funds		Nonmajor Governmental Funds	=	Total Governmental Funds
Member district assessments	\$ 9.2	20,339	\$	_	\$	25,615	\$	9,245,954
Nonmember assessments		71,182	Ψ	_	Ψ	-	Ψ	1,471,182
Intergovernmental	•	29,988		1,347,981		-		5,577,969
Investment income	,	1,846		-		-		1,846
Departmental and other		1,725		-	_	171,441	-	173,166
TOTAL REVENUES	14,9	25,080		1,347,981		197,056	_	16,470,117
EXPENDITURES:								
Current:								
Administration	3,6	74,831		-		-		3,674,831
Special education	4,0	43,536		7,149		2,776		4,053,461
Occupational education	5,6	35,999		663,261		-		6,299,260
Supplemental services	2,0	03,972		677,571	-	124,555	_	2,806,098
TOTAL EXPENDITURES	15,3	358,338		1,347,981		127,331	_	16,833,650
NET CHANGE IN FUND BALANCES	(4	33,258)		-		69,725		(363,533)
FUND BALANCES AT BEGINNING OF YEAR	4,9	10,387		-		349,092	_	5,259,479
FUND BALANCES AT END OF YEAR	\$ 4,4	77,129	\$	-	\$	418,817	\$_	4,895,946

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2017

Net change in fund balances - total governmental funds	9	363,533)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:		
Capital outlay Depreciation expense	1,483,361 (900,217)	
Net effect of reporting capital assets		583,144
Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenue		(60,685)
Debt principal payments	465,000	
Net effect of reporting long-term debt		465,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:		
Net change in compensated absences and other accrued liabilities Net change in accrued interest on long-term debt Net change in other postemployment benefits accrual	(27,107) 1,469 (738,171)	
Net effect of recording long-term liabilities		(763,809)
Net effect of blending component unit		181,147
Change in net position of governmental activities	9	41,264

PROPRIETARY FUNDS STATEMENT OF NET POSITION

JUNE 30, 2017

Business-type Activities -Enterprise Fund

	Transportation
ASSETS	
CURRENT:	
Cash and cash equivalents\$	401,380
Receivables, net of allowance for uncollectibles:	
Departmental and other	9,028
Intergovernmental	219,195
Inventory	40,647
Total current assets	670,250
NONCURRENT:	
Capital assets:	
Depreciable	3,731,193
TOTAL ASSETS	4,401,443
LIABILITIES	
CURRENT:	
Warrants payable	56,842
Other liabilities	12,987
Accrued payroll	186,976
Capital lease obligations	456,300
Compensated absences	14,993
Total current liabilities	728,098
NONCHEDENT.	
NONCURRENT:	025 027
Capital lease obligations	925,927
Compensated absences	32,270
Other postemployment benefits	9,911,564
Total noncurrent liabilities	10,869,761
TOTAL LIABILITIES	11,597,859
NET POSITION	
Net investment in capital assets	2,348,966
Unrestricted	(9,545,382)
	(0,040,002)
TOTAL NET POSITION\$	(7,196,416)

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

YEAR ENDED JUNE 30, 2017

Business-type Activities - Enterprise Fund

		Transportation
OPERATING REVENUES:	· <u> </u>	
School year transportation	\$	10,813,755
Bus monitors		865,074
Field trip transportation		152,880
Summer school transportation		332,297
TOTAL OPERATING REVENUES		12,164,006
OPERATING EXPENSES:		
Wages and fringe benefits		8,604,746
Fuel		634,245
Repairs and maintenance		390,246
Overhead and operating expenses		1,373,301
Insurance		398,388
Depreciation		1,176,652
TOTAL OPERATING EXPENSES		12,577,578
OPERATING INCOME (LOSS)		(413,572)
NONOPERATING REVENUES (EXPENSES):		
Interest expense		(22,889)
CHANGE IN NET POSITION		(436,461)
NET POSITION AT BEGINNING OF YEAR		(6,759,955)
NET POSITION AT END OF YEAR	\$	(7,196,416)

PROPRIETARY FUNDSSTATEMENT OF CASH FLOWS

YEAR ENDED JUNE 30, 2017

	Business-type Activities - Enterprise Fund
	Transportation
CASH FLOWS FROM OPERATING ACTIVITIES:	
Receipts from customers and users	\$ 12,102,336
Payments to vendors	(2,769,984)
Payments to employees	(7,694,388)
NET CASH FROM (USED FOR) OPERATING ACTIVITIES	1,637,964
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:	
Advances from other funds	(741,892)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:	
Acquisition and construction of capital assets	(7,400)
Principal payments on capital lease obligations	(464,403)
Interest expense	(22,889)
NET CASH FROM (USED FOR) CAPITAL AND RELATED	
FINANCING ACTIVITIES	(494,692)
NET CHANGE IN CASH AND CASH EQUIVALENTS	401,380
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	<u>-</u>
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 401,380
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH	
FROM OPERATING ACTIVITIES:	
Operating income (loss)	\$ (413,572)
Adjustments to reconcile operating income (loss) to net	
cash from operating activities:	
Depreciation	1,176,652
Changes in assets and liabilities:	
Departmental and other	4,408
Intergovernmental	(65,569)
Inventory	(509)
Warrants payable	14,017
Accrued liabilities	12,179
Accrued payroll	186,976
Accrued compensated absences	(310)
Total adjustments	2,051,536
NET CASH FROM OPERATING ACTIVITIES	\$ 1,637,964
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:	
Capital lease financing.	\$ 1,150,898

FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2017

ASSETS	Other Postemployment Benefits Trust Fund	Agency Fund
Cash and cash equivalents\$	-	\$ 43,076
Investments: PRIT Receivables, net of allowance for uncollectibles:	292,160	-
Other		675
TOTAL ASSETS	292,160	43,751
LIABILITIES		
Liabilities due depositors		43,751
NET POSITION		
Restricted for OPEB\$	292,160	\$

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

YEAR ENDED JUNE 30, 2017

	Other Postemployment
	Benefits
	Trust Fund
ADDITIONS:	
Contributions:	
Employer contributions to pay benefit payments\$	238,707
Net investment income:	
Net change in fair value of investments	33,136
TOTAL ADDITIONS	271,843
DEDUCTIONS:	
Benefit payments	238,707
	·
CHANGE IN NET POSITION	33,136
	·
NET POSITION AT BEGINNING OF YEAR	259,024
·	,
NET POSITION AT END OF YEAR\$	292,160

See notes to basic financial statements.

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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Lower Pioneer Valley Educational Collaborative (Collaborative) was formed in 1974 as authorized by Chapter 40 Section 4E and Chapter 797 of the Acts of 1979 of the Commonwealth of Massachusetts, by member school districts from the Towns of Agawam, East Longmeadow, Longmeadow, Ludlow, and West Springfield, and the Hampden-Wilbraham and Southwick-Tolland-Granville Regional School Districts. The primary purpose of the Collaborative is to expand the quality of educational services that can be provided more effectively and efficiently by pooling the resource and students of several school districts. Since inception, the Collaborative has been able to substantially broaden the quantity and quality of programs and services available to students in surrounding school districts. The Collaborative offers programs in occupational and special education areas, and in year 1992 began to provide transportation services to member school districts.

The Collaborative's programs and services are primarily intended for its members; however, nonmembers may also participate on a space-available basis. Nonmembers pay a 16% charge to provide for administration costs incurred by the Collaborative.

The Collaborative operates under an "Agreement of Association" (Agreement). Governance of the Collaborative is vested in a seven member board of Directors (Board) composed of one representative from each member school committee. The Board appoints an Executive Director who is the chief operating official for the Collaborative and who reports directly to the Board. The superintendents from each of the member school districts compose an advisory board to the Executive Director and the Board of Directors.

The accompanying basic financial statements of the Lower Pioneer Valley Educational Collaborative have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Collaborative accounting policies are described herein.

A. Reporting Entity

For financial reporting purposes, the Collaborative has included all funds, agencies, boards, commissions, and departments. The Collaborative has also considered all potential component units for which it is financially accountable as well as organizations for which the nature and significance of their relationship with the Collaborative are such that exclusion would cause the Collaborative's basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Collaborative (primary government) and its component unit. The Lower Pioneer Valley Education Corporation (Corporation) meets the required criteria to be reported as a blended component unit.

The Corporation was organized in 1981 and is comprised of the same seven member school districts as the Collaborative. The Corporation's primary activity is to act as the Collaborative's financing entity that issues debt to acquire real property and other educational related resources used by the Collaborative. The Corporation and Collaborative have entered into several long-term leases that provides for substantially all Corporation revenues which are then used to pay off all of the Corporation's debt. The Corporation issues separate audited financial statements prepared using the economic resources measurement focus and accrual basis of accounting. A copy of the complete financial statements can be obtained by contacting the Corporation at 174 Brush Hill Avenue, West Springfield, MA 01089.

The primary government consists of all funds and departments which provide various services including special education, occupational education, supplemental services, professional development, administrative, transportation services, and the activities of the blended component unit. The Collaborative Board of Directors

and Executive Director are directly responsible for the activities of the governmental and business-type activities with the exception of the Lower Pioneer Valley Educational Corporation blended component unit.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities* are primarily supported by member assessments.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows, liabilities and deferred inflows, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Assessments are recognized as revenues in the year for which they are assessed. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

 Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.

- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Assessments and other items not identifiable as program revenues are reported as general revenues.

The effect of certain interfund activity has been removed from the government-wide financial statements so that activity is recorded only once in the consolidated statements. Interfund services provided and used are not eliminated in the process of consolidation.

Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Member district assessments and non-member assessments are considered available if they are collected within 60 days after year end. Investment income is susceptible to accrual. Other receipts and revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental fund is reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The grants fund is used to account for and report the activity of state and federal grants throughout the year.

The *nonmajor governmental funds* consist of other special revenue funds that are aggregated and presented in the nonmajor governmental funds column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes.

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the

proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The following major proprietary fund is reported:

The *transportation enterprise fund* is used to account for transportation services which are provided to member districts.

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting except for the Agency Fund, which has no measurement focus. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The other postemployment benefit trust fund is used to accumulate resources to provide funding for future other postemployment benefits (OPEB) liabilities.

The agency fund is used to account for assets held in a purely custodial capacity. The Collaborative's agency fund is used to account for student activities.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

E. Fair Value Measurements

The Collaborative reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the Collaborative's financial instruments, see Note 2 – Cash and Investments.

E. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

Departmental and Other

Departmental and other receivables consist of various benefit payments which are under agreement with current and former employees to reimburse the Collaborative and tuition payments receivable from other Collaboratives for special education services provided.

Grants

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Intergovernmental

Amounts due from member and non-member school districts for services provided.

F. Inventories

Government-Wide and Fund Financial Statements

Inventories for governmental activities are recorded as expenditures at the time of purchase and are not material. Inventories in the business-type activities are valued at cost determined on a first-in, first-out basis.

G. Capital Assets

Government-Wide Financial Statements

Capital assets, which include land, buildings and improvements, and machinery and equipment are reported in the government-wide financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost could not be determine. Donated capital assets; donated works of art, historical treasurers and similar assets; capital assets received in service concession arrangements are recorded at acquisition value.

All purchases and construction costs in excess of \$5,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated
	Useful
	Life
Capital Asset Type	(in years)
Buildings and improvements	20-40
Machinery and equipment	5-20
Vehicles	5-10

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

H. Deferred Outflows/Inflows of Resources

Government-Wide and Fund Financial Statements

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Collaborative did not have any items that qualify for reporting in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Collaborative currently does not have elements that qualify for reporting in this category.

Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents assets that have been recorded in the governmental fund financial statements but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it be available.

I. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the availability criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Unavailable revenue is recognized as revenue in the conversion to the entity-wide (full accrual) financial statements.

J. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

K. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

Government-Wide Financial Statements

Transfers within governmental funds are eliminated from the governmental activities in the statement of net activities.

Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

L. Net Position and Fund Equity

Government-Wide Financial Statements (Net Position)

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets.

Net position is reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Sometimes the Collaborative will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position

and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Collaborative's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (vote) of the Board of Directors who are the government's highest level of decision-making authority. Once adopted, the limitation imposed by the vote remains in place until all the funds are spent or until a similar action is taken to revise or rescind the limitation.

"Assigned" fund balance includes amounts that are constrained by the Collaborative's intent to be used for specific purposes, but are neither restricted nor committed. Fund balance can be assigned by a vote of the Board of Directors. Unlike commitments, assignments are carried over into the next year but any unspent amounts lapse at the end of the next year without any further action required.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Collaborative's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of both the Massachusetts State Employee Retirement System and the Massachusetts Teachers Retirement System and additions to/deductions from the Systems fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Long-term Debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

O. Investment Income

Investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

P. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

Q. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

R. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

S. Individual Fund Deficits

Several individual fund deficits exist within the special revenue funds. These deficits are anticipated to be funded through available fund balance and program revenues during year 2017.

NOTE 2 – CASH AND INVESTMENTS

The Collaborative maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents".

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Collaborative's deposits may not be returned to it. The Collaborative's investment policy requires all deposits to be insured or collateralized. At yearend, the carrying amount of deposits totaled \$852,911 and the bank balance totaled \$894,294. Of the bank balance, \$250,000 was covered by Federal Depository Insurance, and \$664,294 was fully collateralized.

The Corporation maintains its cash deposits in one checking account. At June 30, 2017, the Corporation's carrying balance for deposits and bank balance both totaled \$31, all of which was covered by Federal Depositors Insurance.

<u>Investments</u>

As of June 30, 2017, the Collaborative had investments with a fair market value of \$4,603,227 in an overnight Repurchase Agreement (REPO). Under the terms of the REPO, the bank collects funds in excess of an agreed upon amount and invests the monies in a REPO. Investments are fully collateralized by U.S. Government securities. As of June 30, 2017, the carrying value of the REPO is \$4,729,571. The difference between the carrying value and the fair value of the investment is outstanding transfers between cash and investment accounts at year end. The REPO is classified as an interest earning investment which is not subject to the fair value level disclosures.

As of June 30, 2017, the Collaborative had a balance of \$292,160 in an Other Postemployment Benefits Trust Fund, which was fully invested in the Pension Reserve Investment Trust (PRIT), which meets the criteria of an internal investment pool. PRIT is administered by the Pension Reserves Investment Management Board, which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. The fair value of the position in PRIT is the same as the value of PRIT shares. The net asset value of the Collaborative's investment in PRIT is \$292,160. The Collaborative does not have the ability to control any of the investment decisions relative to its funds in PRIT. The effective weighted duration rate for PRIT investments ranged from 0.45 to 22.60 years.

As of June 30, 2017, the Corporation had an investment of with a fair market value of \$2,072,079 in an overnight Repurchase Agreement (REPO). Under the terms of the REPO, the bank collects funds in excess of an agreed upon amount and invests the monies in a REPO. Investments are fully collateralized by U.S. Government securities. As of June 30, 2017, the carrying value of the REPO is \$2,020,773. The difference between the

carrying value and the fair value of the investment is outstanding checks. The REPO is classified as an interest earning investment which is not subject to the fair value level disclosures.

Fair Market Value of Investments

The Collaborative and Corporation hold investments in REPOs that are measured at fair value on a recurring basis and the Collaborative's investment in PRIT is measured using net asset value. Because investing is not a core part of the Collaborative or the Corporation's mission, the Collaborative and the Corporation determine that the disclosures related to these investments only need to be disaggregated by major type. The Collaborative and the Corporation choose a narrative format for the fair value disclosures.

NOTE 3 – RECEIVABLES

At June 30, 2017, receivables for the individual major and nonmajor governmental funds, including the applicable allowances for uncollectible accounts, are as follows:

	Allowance						
	Gross	Gross for					
	Amount		Uncollectibles		Amount		
Receivables:		•					
Departmental and other\$	8,800	\$	-	\$	8,800		
Intergovernmental	1,305,077	_			1,305,077		
_		-					
Total\$ _	1,313,877	\$		\$	1,313,877		

At June 30, 2017, receivables for the enterprise funds consist of the following:

	Allowance						
	Gross	Net					
	Amount	Uncollectibles		Amount			
Receivables:			-	_			
Intergovernmental\$	219,195	_ \$	\$	219,195			

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the Collaborative for the year ended June 30, 2017 was as follows:

Governmental Activities:	Beginning Balance		Additions		Disposals		Ending Balance
Collaborative:	Balarioo	-	rtaditions	-	Вюросию	-	Balarioo
Capital assets being depreciated:							
Machinery and equipment\$	2,483,025	\$	427,472	\$	-	\$	2,910,497
Vehicles	132,193		30,904		-		163,097
Total capital assets being depreciated	2,615,218		458,376	_	-		3,073,594
Less accumulated depreciation for:							
Machinery and equipment	(2,004,259)		(116,441)		-		(2,120,700)
Vehicles	(42,626)	_	(21,120)	_	-		(63,746)
Total accumulated depreciation	(2,046,885)		(137,561)	_	-	-	(2,184,446)
Total Collaborative governmental activities capital assets, net	568,333		320,815	_	-		889,148
Corporation blended component unit:							
Capital assets not being depreciated:							
Land	2,744,788	-	-	-	-	-	2,744,788
Capital assets being depreciated:							
Buildings and improvements	20,810,411		1,024,985	_			21,835,396
Less accumulated depreciation for:							
Buildings and improvements	(5,521,609)	-	(762,656)	_		-	(6,284,265)
Total Corporation capital assets being depreciated, net	15,288,802	-	262,329	_	-		15,551,131
Total Corporation capital assets, net	18,033,590		262,329	_	-		18,295,919
Total Governmental Activities capital assets, net\$	18,601,923	\$	583,144	\$_		\$	19,185,067
	Beginning						Ending
Business-Type Activities:	Balance		Additions		Disposals		Balance
Capital assets being depreciated:		_		_			
Machinery and equipment\$	165,358	\$	-	\$	(85,000)	\$	80,358
Vehicles	11,232,916		1,158,298	_	(934,417)	_	11,456,797
Total capital assets being depreciated	11,398,274	_	1,158,298	_	(1,019,417)	-	11,537,155
Less accumulated depreciation for:							
Machinery and equipment	(165,358)		(4,642)		85,000		(85,000)
Vehicles	(7,483,369)		(1,172,010)	_	934,417	_	(7,720,962)
Total accumulated depreciation	(7,648,727)		(1,176,652)	_	1,019,417		(7,805,962)
Total capital assets being depreciated, net	3,749,547		(18,354)	_	-		3,731,193
Total Business-Type Activities capital assets, net\$	3,749,547	\$	(18,354)	\$	-	\$	3,731,193

Depreciation expense for governmental activities totaled \$900,217 and was unallocated, and depreciation expense for the transportation enterprise fund totaled \$1,176,652.

NOTE 5 – INTERFUND RECEIVABLES AND PAYABLES

Due to/from other funds

Interfund receivables and payables between funds at June 30, 2017, are summarized as follows:

-	Payable:	
	Grants	
Receivable:	Funds	
General Fund\$	372,824	(1)

(1) This is a temporary advance between funds for cash flow.

NOTE 6 – CAPITAL LEASES

The Collaborative has entered into several lease agreements to finance the acquisition of vehicles. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The Business-type capital leases represent capital leases for vehicles and buses purchased through capital leases for the operation of the transportation enterprise fund.

The remaining net value of assets acquired through capital leases totaled \$3,665,662.

The future minimum lease obligations and the present value of these minimum lease payments for the business-type activities, as of June 30, 2017 are listed below:

Years Ending June 30		Business-Type Activities
2018	\$	475,113 475,113 236,026 236,025
Total minimum lease payments		1,422,277
Less: amounts representing interest	-	(40,050)
Present value of minimum lease payments	\$	1,382,227

NOTE 7 - SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest on short-term borrowings are accounted for in the general fund.

The Collaborative had no short-term financing for year 2017.

NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 43 of the Acts of 2012, the board of directors of an education collaborative may borrow money, enter into long-term or short-term loan agreements or mortgages and apply for state, federal or corporate grants or contracts to obtain funds necessary to carry out the purpose for which such collaborative is established; provided, however, that the board of directors has determined that any borrowing, loan or mortgage is cost-effective and in the best interest of the collaborative and its member cities or towns and charter schools. The borrowing, loans or mortgages shall be consistent with the written agreement and articles of incorporation of the education collaborative and shall be consistent with standard lending practices. The board of directors of an education collaborative shall notify each member school committee and charter school board within 30 calendar days of applying for real estate mortgages.

The Collaborative had no long-term financing for fiscal year 2017.

The Corporation had the following long-term financing activity during fiscal year 2017:

During fiscal year 2016, the Corporation borrowed \$12,075,000 through Massachusetts Development Finance Agency Revenue bonds (the bond). The bond has a fixed interest rate of 3.79%, with payments made monthly until September 2025 at which time there is a final balloon payment of \$6,940,000. At the end of 2017, the Corporation had \$11,268,000 of outstanding debt related to this issuance.

Project	Interest Rate (%)		Outstanding at June 30, 2016		at June 30,		Redeemed	Outstanding at June 30 ed 2017	
Massachusetts Development Bond	3.79%	\$	11,733,000	\$	_	\$	465,000	\$	11,268,000

Year	Principal	 Interest		Total
2018\$	477,000	\$ 418,849	\$	895,849
2019	491,250	400,535		891,785
2020	506,250	382,696		888,946
2021	519,000	362,239		881,239
2022	533,250	342,333		875,583
2023	550,500	321,835		872,335
2024	568,500	301,476		869,976
2025	584,250	278,831		863,081
2026	7,038,000	66,770		7,104,770
•	_	_		
Total \$	11,268,000	\$ 2,875,564	\$	14,143,564

Changes in Long-term Liabilities

Long-term liabilities of the Corporation blended component unit are paid from the Corporation using the assessments paid from the Collaborative. Other long-term liabilities related to both governmental and business-type activities are normally paid from the General Fund and the Enterprise Funds, respectively.

During the year ended June 30, 2017, the following changes occurred in long-term liabilities:

	Balance June 30, 2016		Additions		Retirements and Other	Balance June 30, 2017	Current Portion
Governmental Activities				_			
Bonds Payable\$ Compensated Absences Other Postemployment Benefits	11,733,000 209,489 7,634,346	\$	- 101,217 845,175	\$	(465,000) \$ (74,110) (107,004)	11,268,000 236,596 8,372,517	\$ 477,000 80,233
Total\$	19,576,835	\$_	946,392	\$	(646,114) \$	19,877,113	\$ 557,233
Business-Type Activities							
Compensated Absences\$ Capital Lease Obligations Other Postemployment Benefits	47,573 695,732 9,187,872	\$	31,944 1,150,898 855,394	\$	(32,254) \$ (464,403) (131,702)	47,263 1,382,227 9,911,564	\$ 14,993 456,300 -
Total\$	9,931,177	\$	2,038,236	\$	(628,359) \$	11,341,054	\$ 471,293

NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Collaborative has adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The intention of the GASB is to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the Collaborative's financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed</u>: fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- <u>Assigned</u>: fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- <u>Unassigned</u>: fund balance of the general fund that is not constrained for any particular purpose.

The Collaborative's spending policy is to spend restricted fund balance first, followed by committed, assigned, and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount. However, in the governmental funds other than the general fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to other purposes, it may be necessary to report a negative unassigned fund balance in that fund.

As of June 30, 2017, the governmental fund balances consisted of the following:

		GOVERNME	NTAL FUNDS	_
_	General	Grants Fund	Nonmajor Governmental Funds	Total Governmental Funds
FUND BALANCES				
Restricted for:				
Brush Hill Bistro\$	- \$	- \$	28,386 \$	28,386
Early Education and Care	-	-	25,555	25,555
Landscaping	-	-	34,302	34,302
School Lunch	-	-	13,829	13,829
School Store	-	-	1,231	1,231
Building Rental	-	-	189,457	189,457
Graphic Communications	-	-	2,785	2,785
Professional Development	-	-	48,649	48,649
Machine Technology Program	-	-	12,518	12,518
Curriculum Instruction and Assessment	-	-	9,661	9,661
Other Revolving	-	-	52,444	52,444
Assigned to:				
Subsequent year expenditures	413	-	-	413
Capital projects	1,309,020	-	-	1,309,020
Unassigned	3,167,696	<u>-</u>	-	3,167,696
TOTAL FUND BALANCES\$	4,477,129 \$	\$	418,817 \$	4,895,946

NOTE 10 - RISK FINANCING

Scantic Valley Regional Heath Trust

The Collaborative is a member of the Scantic Valley Regional Health Trust (Trust), a public entity risk pool, consisting of four other towns from neighboring geographic area, with whom the Collaborative shares the risk of providing health care to eligible active and former employees.

The Collaborative pays monthly premiums to the Trust. These payments are funded in part from the Collaborative, and payroll withholdings from active employees, or direct payments from retired employees. In general, the Collaborative pays 70% of the cost of insurance for active employees and 50% of the cost of insurance for retired and other past employees who may be eligible to participate in the plan.

In accordance with the agreement between the Collaborative and the Trust, the Collaborative makes payments to the Trust in the form of monthly premiums based upon actual employee enrollment. The Trust makes payment, through a third-party administrator for actual health claims incurred for the entire Trust. At the end of the Trust's year, the Trust's insurance consultant will determine if assets are sufficient to meet the liabilities of the Trust on an accrual and premium rates adjusted to meet the anticipated needs of the ensuing year. It is anticipated that if claim liabilities exceed assets, premium rates will be adjusted prospectively to recover the necessary assets to meet claims. Assets of the Trust, which are in excess of claims computed on an actuarial basis, can be used to reduce prospective premium rates assessed to members.

The Trust reported an accumulated surplus of \$6,046,014 as of June 30, 2016, (its most recently issued report).

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Commercial Liability Insurance

The Collaborative is exposed to various risks of loss relating to torts; theft or damage of, and destruction of assets, errors or omissions; injuries to employees; and natural disasters. The Collaborative has obtained a variety of commercial liability insurance policies which passes the risk of loss listed above to independent third parties. Settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

NOTE 11 - PENSION PLAN

Plan Descriptions

The Collaborative is a member of the Massachusetts State Employees' Retirement System (MSERS), a public employee retirement system that administers a cost-sharing multi-employer defined benefit plan covering substantially all employees of the Commonwealth and certain employees of the independent authorities and agencies. The MSERS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting http://www.mass.gov/osc/publications-and-reports/financial-reports/.

The Collaborative is also a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting http://www.mass.gov/osc/publications-and-reports/financial-reports/.

Special Funding Situations

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Collaborative's teachers and retired teachers to the MTRS. Therefore, the Collaborative is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Collaborative does not contribute directly to MTRS, the Collaborative does not have a net pension liability. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2016. The Collaborative's portion of the collective pension expense, contributed by the Commonwealth, of \$1,480,982 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Collaborative is \$14,518,498 as of the measurement date.

A special funding situation was created by Massachusetts General Laws for all educational collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of non-teaching employees' benefits at a rate established by the Public Employees' Retirement Administration Commission (PERAC), currently 5.6% of covered payroll. Legally, the Collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the Collaboratives. Therefore, the Collaborative does not have a net pension liability. The Collaborative's required contribution to MSERS equaled its actual contribution for the year ended December 31, 2016 was \$447,767 and 5.6% of covered payroll.

The Commonwealth as a nonemployer is legally responsible for the entire past service cost related to the non-teaching employees' of the Collaboratives and therefore has a 100% special funding situation. The total of the Commonwealth provided contributions are allocated based on each employer's covered payroll to the total covered payroll of employers in MSERS as of the measurement date of June 30, 2016. The Collaborative's portion of the collective pension expense, contributed by the Commonwealth, of \$2,749,016 is reported as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Collaborative is \$19,794,449 as of the measurement date.

Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

NOTE 12 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description - The Collaborative administers a single-employer defined benefit healthcare plan ("The Retiree Health Plan") that is governed by the Board of Directors. The plan provides health, dental and life insurance for eligible retirees and their spouses through a single-employer defined Other Postemployment Benefit (OPEB) plan. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan by the Board of Directors. Plan provisions are negotiated between the Collaborative and plan members. The Retiree Health Plan does not issue a publicly available financial report.

Funding Policy – The required contribution is based on a pay-as-you-go financing requirement. The Collaborative contributes 70 percent of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 30 percent of their premium costs. For 2017, the Collaborative contributed approximately \$239,000 to the plan which consisted of the pay-as-you-go financing requirement for plan benefits.

The annual money-weighted rate of return on OPEB plan investments was 12.79%. The money-weighted rate of return expresses investment performance, net of OPEB plan investment expense, adjusted for the changing amounts actually invested.

Plan Membership – The following table represents the Plan's membership at July 1, 2015, the date of the most recent valuation:

Active members	226
Inactive employees or beneficiaries currently receiving benefits	59
Total	285

Components of OPEB Liability – The following table represents the components of the Plan's OPEB liability as of June 30, 2017:

Total OPEB liability\$ Less: OPEB plan's fiduciary net position	
Net OPEB liability\$	17,980,451
The OPEB plan's fiduciary net position as a percentage of the total OPEB liability	1.60%

Significant Actuarial Methods and Assumptions – The total OPEB liability in the June 30, 2015 actuarial valuation was determined by using the following actuarial assumptions, applied to all periods including the measurement date that was updated to June 30, 2017 to be in accordance with GASB #74:

Actuarial Assumptions:

Valuation date	Actuarially determined contribution was calculated as of June 30, 2017.
Actuarial cost method	Individual Entry Age Normal
Asset valuation method	Market Value of Assets as of the Reporting Date, June 30, 2017.
Investment rate of return	4.00%
Single equivalent discount rate	3.13%
Inflation	2.75% as of June 30, 2016 and for future periods.
Annual payroll increases	2.50%
Healthcare cost trend rate	9.00% decreasing annually to an ultimate rate of 5.00%
Mortality	RPH-2014 Total Dataset mortality table with projection scale MP-2015.

Investment Policy

The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The long-term real rate of return on OPEB investments was determined using the Town's investment policy.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) that are developed for each major asset class. These ranges are combined to

produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation along with a risk factor. Best estimates of geometric real rates of return for each major asset class included in the OPEB plan's target asset allocation as of June 30, 2017 are summarized in the following table.

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic Equity - Large Cap	14.50%	4.00%
Domestic Equity - Small/Mid Cap	3.50%	6.00%
International Equity - Developed Market	16.00%	4.50%
International Equity - Emerging Market	6.00%	7.00%
Domestic Fixed Income	20.00%	2.00%
International Fixed Income	3.00%	3.00%
Alternatives	23.00%	6.50%
Real Estate	14.00%	6.25%
Total Asset Allocation	100.00%	

Discount Rate – The discount rate is a blend of the long-term expected rate of return on the OPEB Trust assets and a yield or index for 20 year, tax-exempt general obligation municipal bonds with an average rate of AA/Aa or higher shown on S&P Municipal Bond High Grade Index as of June 30, 2017 which was 3.13%. The blending is based on the sufficiency of projected assets to make projected benefit payments. The assets in the trust are currently not sufficient to make projected benefit payments therefore the risk free rate of 3.13% was used.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate – The following table presents the net other postemployment benefit liability and service cost, calculated using the discount rate of 3.13%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a discount rate that is 1-percentage-point lower (2.13%) or 1-percentage-point higher (4.13%) than the current rate.

	Current				
	1% Decrease (2.13%)	Discount Rate (3.13%)	1% Increase (4.13%)		
Net OPEB liability\$	21,648,614	\$ 17,980,451	\$ 15,096,449		

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend – The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate of 9% decreasing to 5%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower (8% decreasing to 4%) or 1-percentage-point higher (10% decreasing to 6%).

	1% Decrease		Current Trend		1% Increase
	(8% decreasing to 4%)	• ,	(9% decreasing to 5%)	•	(10% decreasing to 6%)
Net OPEB liability\$	14,569,709	\$	17,980,451	\$	22,492,978

Changes in Assumptions and Plan Benefits – There were no changes in plan benefits. The discount rate was lowered from 4.00% to 3.13%.

Annual OPEB Cost and Net OPEB Obligation – The Collaborative's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement #45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The components of the Collaborative's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Collaborative's net OPEB obligations are summarized in the following table:

Annual Required Contribution (ARC)\$ Interest on net OPEB obligation Adjustment to ARC	1,891,977 672,888 (864,296)
Annual OPEB cost (expense)	1,700,569
Contributions made	(238,706)
Increase in net OPEB obligation	1,461,863
Net OPEB obligation - beginning of year	16,822,218
Net OPEB obligation - end of year\$	18,284,081

The Collaborative's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for year 2017 was as follows:

Year		Annual	Percentage of Annual OPEB	Net OPEB
Ended	1	OPEB Cost	Cost Contributed	Obligation
6/30/20	17 \$	1,700,569	0.0%	\$ 18,284,081
6/30/20	16	1,614,336	8.5%	16,822,218
6/30/20	15	2,244,381	21.0%	15,345,722

Funded Status and Funding Progress – As of July 1, 2015, the most recent actuarial valuation date, the actuarial accrued liability for benefits totaled \$12,704,609, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) totaled \$10,479,682 and the ratio of the UAAL to the covered payroll was 118.8%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that

are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2015, actuarial valuation, actuarial liabilities were determined using the entry age normal method. The actuarial assumptions included a 4% investment return/inflation rate assumption; an annual medical/drug cost trend rate of 9% initially, graded to 5% in 2019; and projected salary increases of 2.5% annually. The UAAL is being amortized over a 30 year closed period, as a level percentage of payroll. The remaining amortization period at June 30, 2017 is 22 years.

NOTE 13 - CONTINGENCIES

The Collaborative participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of *Title 2 U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* through June 30, 2017, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

NOTE 14 – BLENDED COMPONENT UNIT TRANSACTIONS

The Collaborative leases various facilities from the Corporation under operating lease agreements for use in their programs. Rental payments made to the Corporation during 2017 totaled \$1,100,000.

The current operating leases expired in 2017, and the Collaborative made its final lease payment of \$1,100,000 in 2017. The Collaborative has restructured the current operating leases with the Corporation, effective July 1, 2017. Under the new terms, all of the operating leases will expire on June 30, 2022 with various options for extensions. Based on the renegotiated operating lease agreements, future operating lease payments to the Corporation will be as follows:

Years Ending June 30	Governmental Activities	Business-Type Activities	 Total
2018\$	965,000	,	\$ 1,020,000
2019 2020	965,000 965,000	55,000 55,000	1,020,000 1,020,000
2021 2022	965,000 965,000	55,000 55,000	 1,020,000 1,020,000
Total lease payments\$	4,825,000	\$ 275,000	\$ 5,100,000

During 2017, Collaborative contributed for expenditures related to the machine technology program, Wilbraham garage expenditures, and other expenditures for \$646, \$1,024,984, and \$2,791, respectively.

The effects of all transactions between the governmental activities of the Collaborative and the Corporation have been eliminated through the blending of the component unit with the governmental activities in the government-wide financial statements.

NOTE 15 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through November 15, 2017, which is the date the financial statements were available to be issued.

NOTE 16 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2017, the following GASB pronouncements were implemented:

- GASB <u>Statement #74</u>, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans.
 The basic financial statements, related notes and required supplementary information were updated to be in compliance with this pronouncement.
- GASB <u>Statement #77</u>, *Tax Abatement Disclosures*. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #78</u>, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #80</u>, Blending Requirements for Certain Component Units an amendment of GASB Statement #14. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #82</u>, <u>Pension Issues an amendment of GASB Statements #67</u>, #68, and #73. The basic financial statements and related notes were updated to be in compliance with this pronouncement.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #75</u>, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which is required to be implemented in 2018.
- The GASB issued <u>Statement #81</u>, *Irrevocable Split-Interest Agreements*, which is required to be implemented in 2018.
- The GASB issued <u>Statement #83</u>, Certain Asset Retirement Obligations, which is required to be implemented in 2019.
- The GASB issued Statement #84, Fiduciary Activities, which is required to be implemented in 2020.
- The GASB issued <u>Statement #85</u>, *Omnibus 2017*, which is required to be implemented in 2018.
- The GASB issued <u>Statement #86</u>, *Certain Debt Extinguishment Issues*, which is required to be implemented in 2018.
- The GASB issued <u>Statement #87</u>, Leases, which is required to be implemented in 2021.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

Required Supp	lementary Information
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GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - $$\operatorname{\mathtt{BUDGET}}$ AND ACTUAL

YEAR ENDED JUNE 30, 2017

	Revenues and Other Financing Sources					
_	Budgeted Amounts					
	Original Budget	Budget Adjustments	Final Budget	Actual Budgetary Amounts	Variance to Final Budget	
Administration:						
General Administration:						
Use of Unreserved Fund Balance\$	- \$	1,100,181 \$	1,100,181 \$	1,100,181 \$	-	
Interest and other miscellaneous	-	-	-	5,025	5,025	
Administration Coordination	-	-	-	-	-	
Fringe Benefits	-	-	-	-	-	
Administration Costs Applied to Other Programs	<u> </u>		<u> </u>	<u> </u>	-	
Total Administration, Net		1,100,181	1,100,181	1,105,206	5,025	
Special Education:						
Grouped Programs:						
Career Skills	242,851	-	242,851	288,523	45,672	
Summer School - Career Preparation	291,555	_	291,555	441,806	150,251	
Twain Alternative High School	550,639	_	550,639	459,073	(91,566	
Vocational Preparation	331,089	<u> </u>	331,089	176,652	(154,437	
Total Grouped Programs	1,416,134	<u> </u>	1,416,134	1,366,054	(50,080	
Individual Programs:						
Asperger	568,918	_	568,918	361,090	(207,828	
Autism	688,824	_	688,824	870,226	181,402	
Integrated Occupational Preparation	700,986	_	700,986	542,222	(158,764	
Transitional Alternative	150,641	-	150,641	134,100	(16,541	
Brush Hill Academy	348,565	<u>-</u>	348,565	295,176	(53,389	
Total Individual Programs	2,457,934	<u> </u>	2,457,934	2,202,814	(255,120	
Chand Camina						
Shared Services:						
Coordination Costs Applied to Other Programs	-	-	-	-	-	
Coordination, Net	_				-	
Nurses	-	-	-	-	-	
Costs Applied to Other Programs				- -	-	
Nurses, Net	-	<u> </u>	<u> </u>	<u> </u>	-	
Adaptive Physical Education	-	-	-	-		
Costs Applied to Other Programs	-		<u> </u>	-	-	
Adaptive Physical Education, Net			<u> </u>		<u>-</u>	
Total Shared Services	<u>-</u>		<u> </u>	<u> </u>		
Total Special Education	3,874,068	-	3,874,068	3,568,868	(305,200	
	-,,		-,- ,	-,,	,,	

		Expenditures a	nd Other Financin	g Uses		
	Bud	dgeted Amounts				
_	Original Budget	Budget Adjustments	Final Budget	Actual Budgetary Amounts	Variance to Final Budget	Actual Net Changes in Fund Balance
\$	- \$	1,100,181 \$	1,100,181 \$	1,100,181 \$	-	\$ -
_	1,333,682 3,434,966 (4,768,648)	- - 	1,333,682 3,434,966 (4,768,648)	1,198,708 3,227,567 (4,600,641)	134,974 207,399 (168,007)	5,025 (1,198,708) (3,227,567) 4,600,641
_		1,100,181	1,100,181	925,815	174,366	179,391
	242,851 291,555 550,639 331,089	- - -	242,851 291,555 550,639 331,089	223,004 270,373 491,208 290,998	19,847 21,182 59,431 40,091	65,519 171,433 (32,135) (114,346)
_	1,416,134		1,416,134	1,275,583	140,551	90,471
	568,918 688,824 700,986 150,641 348,565		568,918 688,824 700,986 150,641 348,565	474,401 649,988 644,872 146,333 332,800	94,517 38,836 56,114 4,308 15,765	(113,311) 220,238 (102,650) (12,233) (37,624)
_	2,457,934		2,457,934	2,248,394	209,540	(45,580)
	1,405,653 (1,405,653)	<u>.</u> .	1,405,653 (1,405,653)	1,244,433 (1,244,433)	161,220 (161,220)	(1,244,433) 1,244,433
_	-		<u> </u>	<u> </u>		
_	91,766 (91,766)	<u> </u>	91,766 (91,766)	64,452 (64,452)	27,314 (27,314)	(64,452) 64,452
		<u> </u>				
_	208,255 (208,255)	- 	208,255 (208,255)	202,753 (202,753)	5,502 (5,502)	(202,753) 202,753
_	<u>-</u>			<u> </u>		
_	<u> </u>	<u> </u>	<u> </u>	<u> </u>		
_	3,874,068		3,874,068	3,523,977	350,091	44,891

(continued)

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - $$\operatorname{\mathtt{BUDGET}}$ AND ACTUAL

YEAR ENDED JUNE 30, 2017

-	Revenues and Other Financing Sources					
_	E	Budgeted Amounts				
_	Original Budget	Budget Adjustments	Final Budget	Actual Budgetary Amounts	Variance to Final Budget	
Occupational Education:	F 200 648		F 200 649	F 222 000	110.44	
Tuition Allocated to Occupational Education Programs Coordination	5,209,648	-	5,209,648	5,323,089	113,44	
Nursing	_	_	_	_		
Allied Health	_		_	_		
Automotive	_		_	_		
Building Trades	_		_	_		
Information Services Systems	_		_	_		
Design and Visual Communications	_		_	_		
Early Education						
•	-	-	-	-		
Fashion Design	-	-	-	-		
Food Services	-	-	-	-		
Graphic Arts	-	-	-	-		
Landscaping and Horticultural	-	-	-	-		
Building and Grounds Maintenance	-	-	-	-		
Technical Exploratory	-	-	-	-		
Vocational Guidance	-	-	-	-		
Cosmetology	-	-	-	-		
Cooperative Education/Student Support Services	-	-	-	-		
Machine Technology Program Certified Personnel	-	- -	-	<u> </u>		
Total Occupational Education	5,209,648	<u> </u>	5,209,648	5,323,089	113,44	
					,	
Supplemental Services:						
Individual Aides	493,199	-	493,199	537,787	44,58	
Massachusetts Association of						
School Business Officials (MASBO)	6,000	-	6,000	5,250	(75	
Medicaid	460,990	-	460,990	538,615	77,62	
Summer Developmental	87,468	-	87,468	-	(87,46	
Maintenance	-	-	-	-		
Maintenance Applied to Other Programs	-	-	-	-		
Technical Support	-	-	-	-		
Technical Support Applied to Other Programs	-	-	-	-		
Contracted Therapy Services	301,750	-	301,750	231,538	(70,21	
Supplemental Services	40,000	-	40,000	123,120	83,12	
Southern Berkshire Collaborative	255,472	-	255,472	273,845	18,37	
Energy Management	96,456	-	96,456	49,805	(46,65	
Innovative Research in Education	204,233		204,233	38,140	(166,09	
Total Supplemental Services	1,945,568	-	1,945,568	1,798,100	(147,46	
-						
Professional Development:						
General Operations	-	-	-	-		
Professional Development Applied to Other Programs	<u>-</u>					
Total Professional Development, Net	<u> </u>					
T CHANGE IN FUND BALANCE\$	11 029 284 \$	1,100,181 \$	12,129,465 \$	10,695,082	S (1,434,38	
=			*	,,	.,, -,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
DGETARY FUND BALANCE, Beginning of year						

See notes to required supplementary information.

_		Expenditures a	nd Other Financin	g Uses		
	Bud	lgeted Amounts				
				Actual		Actual Net
	Original	Budget	Final	Budgetary	Variance to	Changes in
_	Budget	Adjustments	Budget	Amounts	Final Budget	Fund Balance
	_		_	_	_	5,323,089
	2,593,436	-	2,593,436	2,482,727	110,709	(2,482,727)
	54,557	-	54,557	50,749	3,808	(50,749)
	173,539	-	173,539	175,602	(2,063)	(175,602)
	208,971	-	208,971	200,118	8,853	(200,118)
	208,326	-	208,326	205,807	2,519	(205,807)
	174,893	-	174,893	168,252	6,641	(168,252)
	97,916	-	97,916	95,421	2,495	(95,421)
	161,077	-	161,077	155,432	5,645	(155,432)
	94,152	-	94,152	88,055	6,097	(88,055)
	257,896 174,336	-	257,896 174,336	180,742 169,656	77,154 4,680	(180,742) (169,656)
	169,768	-	169,768	165,042	4,726	(165,042)
	126,811	_	126,811	125,080	1,731	(125,080)
	25,719	_	25,719	26,686	(967)	(26,686)
	179,989	_	179,989	172,080	7,909	(172,080)
	239,780	-	239,780	235,267	4,513	(235,267)
	179,437	-	179,437	176,214	3,223	(176,214)
	89,045	<u> </u>	89,045	44,214	44,831	(44,214)
	5,209,648	_	5,209,648	4,917,144	292,504	405,945
-	0,200,040		0,200,040	4,017,144	202,004	400,040
	493,199	-	493,199	509,914	(16,715)	27,873
	6,000	-	6,000	590	5,410	4,660
	460,990	-	460,990	439,889	21,101	98,726
	87,468	-	87,468	51,199	36,269	(51,199)
	199,071	-	199,071	162,611	36,460	(162,611)
	(199,071)	-	(199,071)	(163,172)	(35,899)	163,172
	184,649	-	184,649	134,444	50,205	(134,444)
	(184,649)	-	(184,649)	(134,514)	(50,135)	134,514
	301,750	-	301,750	226,740	75,010	4,798
	40,000	-	40,000	124,165	(84,165)	(1,045)
	255,472	-	255,472	254,277	1,195	19,568
	96,456	-	96,456	48,383	48,073	1,422
-	204,233	<u> </u>	204,233	106,878	97,355	(68,738)
_	1,945,568	<u> </u>	1,945,568	1,761,404	184,164	36,696
					(4.005)	(000.050)
	201,388	-	201,388	203,353	(1,965)	(203,353)
_	(201,388)		(201,388)	(203,353)	1,965	203,353
_		<u> </u>			-	-
Φ.	11,029,284 \$	1 100 191 °C	12,129,465 \$	11 128 3 <i>1</i> 0 °C	1 001 125	(433,258)
\$_	11,023,204 \$	1,100,181 \$	12,129,400 \$	11,120,340 \$	1,001,120	(4 33,238)
						4,910,387
					\$	4,477,129
						(concluded)

Lower Pioneer Valley Educational Collaborative

Collaborative Pension Plan Schedules

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts State Employees Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Collaborative along with related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Collaborative along with related ratios.

The Schedule of Collaborative's Contributions presents multi-year trend information on the Collaborative's required and actual contributions to the pension plan and related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

SCHEDULE OF THE COLLABORATIVE'S CONTRIBUTIONS MASSACHUSETTS STATE EMPLOYEES' RETIREMENT SYSTEM

A special funding situation was created by Massachusetts General Laws for all educational collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of employees' benefits at a rate established by PERAC, currently 5.6% of covered payroll. Legally, the collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the collaboratives. The Commonwealth as a nonemployer is legally responsible for the entire past service cost related to the collaboratives and therefore has a 100% special funding situation. Since the collaborative does not contribute directly to MSERS for the past service cost, there is no net pension liability to recognize. This schedule discloses the collaborative's required and actual contribution for the normal cost; covered payroll; and contributions recognized by the pension plan in relation to the covered payroll.

	LPVEC's Statutory Required and		The Amount of Contributions Recognized by
	Actual Contribution for	LPVEC's	the Pension Plan in Relation to the
Fiscal Year	Normal Cost	Covered Payroll	Covered Payroll
2017\$	447,767	\$ 7,995,839	5.60%
2016	412,554	7,367,036	5.60%
2015	426,191	7,610,554	5.60%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

MASSACHUSETTS STATE EMPLOYEES' RETIREMENT SYSTEM

The Collaborative's teachers and retired teachers pensions are covered under the Massachusetts Teachers Retirement System while all other employees and retirees are covered under the Massachusetts State Employees Retirement System. This schedule only reports on the non teacher employees and retirees covered under the Massachusetts State Employees Retirement System.

A special funding situation was created by Massachusetts General Laws for all educational collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of employees' benefits at a rate established by PERAC, currently 5.6% of covered payroll. Legally, the collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the collaboratives. The Commonwealth as a nonemployer is legally responsible for the entire past service cost related to the collaboratives and therefore has a 100% special funding situation. Since the collaborative does not contribute directly to MSERS for the past service cost, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the collaborative; the portion of the collective pension expense as both a revenue and pension expense recognized by the collaborative; and the Plan's fiduciary net position as a percentage of the total liability.

		LPVEC's Expense and		
Fiscal Year	Commonwealth's 100% Share of the Net Pension Liability Associated with LPVEC	Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability	
2017\$	19,794,449	\$ 2,749,016	63.48%	
2016	15,322,045	1,710,376	67.87%	
2015	10,665,423	758,423	76.32%	

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Collaborative's teachers and retired teachers pensions are covered under the Massachusetts Teachers Retirement System while all other employees and retirees are covered under the Massachusetts State Employees Retirement System. This schedule only reports on the teacher and retired teachers covered under the Massachusetts Teachers' Retirement System.

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the collaborative does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the collaborative; the portion of the collective pension expense as both a revenue and pension expense recognized by the collaborative; and the Plan's fiduciary net position as a percentage of the total liability.

Fiscal Year	Commonwealth's 100% Share of the Net Pension Liability Associated with the LPVEC	LPVEC's Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2017\$	14,518,498	\$ 1,480,982	52.73%
2016	12,931,812	1,048,885	55.38%
2015	10,417,880	723,780	61.64%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Other Postemployment Benefits Plan Schedules

GASB 74 Schedules

The Schedule of Changes in the Collaborative's Net Other Postemployment Benefit Liability presents multi-year trend information on the Plan's net other postemployment benefit liability and related ratios.

The Schedule of the Collaborative's Contributions presents multi-year trend information on the Collaborative's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Return presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

GASB 45 Schedules

The Schedule of Funding progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents multi-year trend information for required and actual contributions related to the Plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

SCHEDULE OF CHANGES IN THE COLLABORATIVE'S NET OPEB LIABILITY AND RELATED RATIOS

OTHER POSTEMPLOYMENT BENEFIT PLAN

	June 30, 2017
Total OPEB liability	
Service cost\$	1,133,379 609,448
Changes of benefit terms Differences between expected and actual experience Changes of assumptions	-
	(238,707)
Net change in total OPEB liability	1,504,120
Net change in total of Lb liability	1,504,120
Total OPEB liability- beginning	16,768,491
Total OPEB liability- ending (a)\$_	18,272,611
Plan fiduciary net position	202 727
Contributions- employer\$	
Net investment income	33,136
Benefit payments	(238,707)
Net change in plan fiduciary net position	33,136
Plan fiduciary net position- beginning	259,024
Plan fiduciary net position- ending (b)\$	292,160
<u> </u>	·
Collaborative's net OPEB liability- ending (a)-(b)\$	17,980,451
Plan fiduciary net position as a percentage of the total OPEB liability	1.60%
Covered-employee payroll\$	10,479,682
Collaborative's net OPEB liability as a percentage of covered-employee payroll	172%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

SCHEDULE OF THE COLLABORATIVE'S CONTRIBUTIONS

OTHER POSTEMPLOYMENT BENEFIT PLAN

	June 30, 2017
Actuarially determined contribution\$	1,742,827
Contributions in relation to the actuarially determined contribution	(238,707)
Contribution deficiency (excess)\$	1,504,120
Covered-employee payroll\$	10,479,682
Contributions as a percentage of covered- employee payroll	2.28%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

SCHEDULE OF INVESTMENT RETURNS OTHER POSTEMPLOYMENT BENEFIT PLAN

	June 30, 2017
Annual money-weighted rate of return,	
net of investment expense	12.79%

Note: This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

OTHER POSTEMPLOYMENT BENEFIT PLAN SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age Normal (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	_	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
7/1/2015 \$	250,000 \$	12,704,609	\$ 12,454,609	2%	\$	10,479,682	118.8%
7/1/2013	-	16,224,660	16,224,660	0%		9,699,867	167.3%
7/1/2011	-	23,376,661	23,376,661	0%		8,995,595	259.9%
12/31/2009	-	21,395,988	21,395,988	0%		11,620,462	184.1%
12/31/2007	-	17,871,412	17,871,412	0%		10,720,941	166.7%

Schedule of Employer Contributions

Yea Endo		Annual Required Contribution	 Actual Contributions Made	Percentage Contributed
6/30/2	017 \$	1,891,977	\$ 238,706	12.6%
6/30/2	016	1,779,190	137,840	7.7%
6/30/2	015	2,337,145	472,195	20.2%
6/30/2	014	2,196,466	138,926	6.3%

OTHER POSTEMPLOYMENT BENEFIT PLAN ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial Methods:

Valuation date...... July 1, 2015

Actuarial Assumptions:

Medical/drug cost trend rate................................. 9.0% decreasing to an ultimate level of 5% in 2019.

Plan Membership:

 Current retirees, beneficiaries, and dependents...
 59

 Current active members......
 226

NOTE A - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

The Collaborative adopts a balanced budget that is approved by the District Board. The Director of Finance presents an annual budget to the Board, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. The Board, which has the full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote. Increases to the budget subsequent to the approval of the annual budget require majority Board approval.

The majority of appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

The Collaborative adopts an annual budget for the General Fund in conformity with the guidelines described above. The original year 2017 approved budget for the General Fund authorized approximately \$11 million in appropriations. Additions to the budget of \$1.1 million made by the Board were funded by the use of prior year fund balance.

The Collaborative's accounting office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the Collaborative's accounting system.

B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, a budgetary basis of accounting is followed, which differs from the GAAP basis of accounting. For the year ended June 30, 2017, there were no net differences between the budgetary and GAAP basis of accounting for the Collaborative.

NOTE B - PENSION PLAN

Pension Plan Schedules

A. Schedule of Collaborative's Contributions

A special funding situation was created by Massachusetts General Laws for all Educational Collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of non-teaching employees' benefits at a rate established by the Public Employees' Retirement Administration Commission (PERAC), currently 5.6% of covered payroll. Legally, the collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the Collaboratives.

B. Schedules of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the Collaborative which create two special funding situations:

- The MSERS schedule discloses the Commonwealth's 100% share of the collective net pension liability
 that is associated with the Collaborative; the portion of the collective pension expense as both revenue
 and pension expense recognized by the Collaborative; and the Plan's fiduciary net position as a
 percentage of the total liability.
- The MTRS schedule discloses the Commonwealth's 100% share of the collective net pension liability that
 is associated with the Collaborative; the portion of the collective pension expense as both revenue and
 pension expense recognized by the Collaborative; and the Plan's fiduciary net position as a percentage of
 the total liability.

NOTE C - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

The Collaborative administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The Plan provides lifetime healthcare, dental and life insurance for eligible retirees and their spouses through the Collaborative's health insurance plan, which covers both active and retired members, including teachers.

Changes in Assumptions and Plan Benefits – There were no changes in plan benefits. The discount rate was lowered from 4.00% to 3.13%.

The Other Postemployment Benefit Plan

The Schedule of Changes in the Collaborative's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Collaborative's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

Schedule of the Collaborative's Contributions

The Schedule of the Collaborative's Contributions includes the Collaborative's annual required contributions to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The Collaborative is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll.

Schedule of Investment Return

The Schedule of Investment Return includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

The Collaborative

The Collaborative currently finances its other postemployment benefits (OPEB) on a pay-as-you-go basis. As a result, the funded ratio (actual value of assets expressed as a percentage of the actuarial accrued liability) is 0%. In accordance with Governmental Accounting Standards, the Collaborative has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the Plan.

Projections of benefits for financial reporting purposes are based on the substantive plan and included the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Schedule of Funding Progress

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated Plan assets.

Schedule of Employer Contributions

The Schedule of Employer Contributions presents multiyear trend information for the Collaborative's required and actual contributions relating to the Plan.

Schedule of Actuarial Methods and Assumptions

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

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Combining and Individual Fund Statements

Nonmajor Governmental Funds

Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Brush Hill Bistro – This culinary arts program prepares students for careers in hotels, restaurants, resorts, institutions and corporations. Students operate a fully equipped commercial kitchen and dining room encompassing restaurant, banquet, and buffet services through the two student run restaurants: the morning Java Café, serving breakfast, and the Brush Hill Bistro, serving lunch, which are open to the general public two days a week. This fund is used to account for sales generated through these restaurants.

Early Education and Care Program – Students in this program will experience a combination of classroom instruction and hands on experience with children from ages 6 weeks through 6 years of age. Students will also understand and be familiar with many aspects of child development from infancy through elementary school years. The students who are in the EEC program use the Early Learning Center as their work-related experience to receive licensure as an Early Education and Care provider. The Early Learning Center is a part of the Collaborative, and is licensed by the Massachusetts Department of Early Education and Care.

Landscaping – This program offers a comprehensive competency based course that explores career areas in landscape maintenance, construction and design, greenhouse production, nursery production, floriculture, and retail garden center operation. This fund is used to account for sales generated through residential landscaping projects, greenhouse sales, and floral projects.

School Lunch – This fund is used to account for all cafeteria activities and is funded by user charges.

School Store – This fund is used to account for all school store activities and is funded by sales from the school store.

Building Rental – This fund is used to account for school space leased to the Preschool Enrichment Team. Rental income is used to offset rental fees paid to the Corporation and associated utility costs.

Graphic Communication – This program prepares students for a wide range of career opportunities in the graphic arts and communications industry. This fund is used to account for shop sales generated from this program.

Professional Development – This fund is used to account for professional development programs offered through the Collaborative.

Machine Technology Program - The Machine Technology program features a state-of-the-art facility that includes the latest in technology including Computer Numeric Control (CNC) milling machines and lathes as well as a computer lab for CAD/CAM instruction. The Machine Technology program offers students the opportunity to experience the latest technology in the machine tool industry. Machine tool technology students receive training through hands-on experience that replicates operations used in industry. Metal parts are produced through the use of lathes, millers, surface grinders, and Computerized Numerical Control (C.N.C.) machines. The program provides students the opportunity to learn all the skills demanded of the 21st Century machinist. Students follow a course sequence that starts with the basics of manual machining and progresses to advanced multi-axis CNC programming, setup, and operation. Qualified and skilled machinists are presently in high demand and students completing our program are ready to immediately enter the workforce or continue their education in college.

Curriculum Instruction and Assessment Program - The Curriculum Instruction and Assessment program is established to finance professional development and its delivery within the Lower Pioneer Valley Educational Collaborative. This is funded through out-of-district professional development offerings, and member district-tailored specific professional development offerings.

Other Revolving - This fund is used to account for other nonmajor revolving funds.

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2017

	Special Revenue Funds									
	_	Brush Hill Bistro		Early Education and Care		Landscaping		School Lunch		School Store
ASSETS										
Cash and cash equivalents	\$	28,386	\$	25,555	\$	34,302	\$	13,829	\$	1,231
Receivables, net of allowance for uncollectibles:										
Departmental and other		-		-		-		-		-
Prepaid assets	_	-		-		-		-		-
TOTAL ASSETS	\$_	28,386	\$	25,555	\$	34,302	\$_	13,829	\$_	1,231
LIABILITIES										
Accounts payable	\$	-	\$	-	\$	-	\$	_	\$	_
Payroll withholdings	_	-		-		-		-	· _	-
TOTAL LIABILITIES	_			<u>-</u>		<u>-</u>		-		-
FUND DALANCES										
FUND BALANCES Restricted	_	28,386		25,555	_	34,302	_	13,829	_	1,231
TOTAL LIABILITIES AND FUND BALANCES	\$	28,386	\$	25,555	\$	34.302	\$	13,829	\$	1.231

				Sp	ecial Revenue	Fun	ıds							
	Building Rental		Graphic Communication		Professional Development		Machine Technology Program		Curriculum Instruction and Assessment		Other Revolving		Total Nonmajor Governmental Funds	
\$	189,457	\$	2,785	\$	48,649	\$	3,718	\$	9,661	\$	50,882	\$	408,455	
_	-		-		-		8,800		-		- 1,774	_	8,800 1,774	
\$	189,457	\$	2,785	\$_	48,649	\$_	12,518	\$	9,661	\$_	52,656	\$_	419,029	
\$	- -	\$	-	\$	-	\$	-	\$	-	\$	204 8	\$	204 8	
_	-		-		-		-		-		212	. <u>-</u>	212	
_	189,457		2,785		48,649	_	12,518		9,661		52,444	_	418,817	
\$	189,457	\$	2,785	\$	48,649	\$	12,518	\$	9,661	\$	52,656	\$	419,029	

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2017

				Special Rev	ren	ue Funds			
	_	Brush Hill Bistro		Early Education and Care		Landscaping	_	School Lunch	School Store
REVENUES:	_		_		_		_	_	
Member district assessments	\$		\$		\$	-	\$	*	-
Departmental and other	_	11,766		73,797		12,251	_	36,890	2,906
TOTAL REVENUES	_	11,766		73,797		12,251	_	36,890	2,906
EXPENDITURES:									
Current:									
Special education		7,232		46,342		10,529		35,319	1 024
Supplemental services	-	1,232		40,342		10,529	-	35,319	1,924
TOTAL EXPENDITURES	_	7,232		46,342		10,529	_	35,319	1,924
NET CHANGE IN FUND BALANCES		4,534		27,455		1,722		1,571	982
FUND BALANCES AT BEGINNING OF YEAR	_	23,852		(1,900)		32,580	-	12,258	249
FUND BALANCES AT END OF YEAR	\$	28,386	\$	25,555	\$	34,302	\$	13,829 \$	1,231

(continued)

				Sp	ecial Revenue F	un	ıds					
_	Building Rental	(Graphic Communication		Professional Devlopment		Machine Technology Program	Curriculum Instruction and Assessment		Other Revolving		Total Nonmajor Governmental Funds
\$	25,500	\$		\$	115	\$	-	\$ -	\$		\$	25,615
_		_	2,644		-		9,694	 5,993	-	15,500	_	171,441
_	25,500	_	2,644		115		9,694	 5,993		15,500	_	197,056
	-		- 2.047		-		-	-		2,776		2,776
_	15,607	-	3,647	-	-		894	3,061	-		-	124,555
_	15,607	_	3,647		-		894	 3,061		2,776	_	127,331
	9,893		(1,003)		115		8,800	2,932		12,724		69,725
_	179,564	_	3,788		48,534		3,718	 6,729		39,720	_	349,092
\$	189,457	\$_	2,785	\$	48,649	\$	12,518	\$ 9,661	\$	52,444	\$_	418,817

(concluded)

Agency Fund

This fund is used primarily to account for student activity transactions.	

AGENCY FUNDSTATEMENT OF CHANGES IN ASSETS AND LIABILITIES

YEAR ENDED JUNE 30, 2017

	-	Beginning of Year	Additions	Deletions	End of Year
ASSETS Cash and cash equivalents Receivables, net of allowance for uncollectibles:	\$	40,306	\$ 50,663	\$ (47,893)	\$ 43,076
Departmental and other	_	499	1,844	(1,668)	675
TOTAL ASSETS	\$.	40,805	\$ 52,507	\$ (49,561)	\$ 43,751
LIABILITIES Liabilities due depositors	\$	40,805	\$ 52,507	\$ (49,561)	\$ 43,751

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Statistical Section



The Lower Pioneer Valley Culinary Arts program.

Statistical Section

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Collaborative's overall financial health.

Financial Trends

 These schedules contain trend information to help the reader understand how the Collaborative's financial performance and well-being have changed over time.

Revenue Capacity

• These schedules contain information to help the reader assess the Collaborative's most significant local revenue source.

Debt Capacity

 These schedules present information to help the reader assess the affordability of the Collaborative's current levels of outstanding debt and the Collaborative's ability to issue additional debt in the future.

Demographic and Economic Information

• These schedules offer demographic and economic indicators to help the reader understand the environment within which the Collaborative's financial activities take place.

Operating Information

• These schedules contain service and infrastructure data to help the reader understand how the information in the Collaborative's financial report relates to the services the Collaborative provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the Collaborative's annual financial statements and budget reports for the relevant year.

Net Position By Component

Last Ten Years

<u>-</u>	2008	_	2009	_	2010	-	2011	_	2012	_	2013	_	2014	_	2015		2016		2017
Governmental activities																			
Net investment in capital assets\$	75,752	\$	9,859	\$	73,187	\$	192,518	\$	3,963,084	\$	4,165,536	\$	4,402,478	\$	4,776,373 \$	6	6,868,923	\$	7,917,067
Restricted	13,376		11,116		-		316,105		-		-		-		-		-		-
Unrestricted	2,136,364	_	1,943,710	_	2,808,404	-	1,306,625	_	1,812,428	_	2,198,999	_	1,745,553	_	1,060,508	_	(602,330)	_	(1,609,210)
Total governmental activities net position\$	2,225,492	\$_	1,964,685	\$_	2,881,591	\$_	1,815,248	\$_	5,775,512	\$_	6,364,535	\$	6,148,031	\$_	5,836,881 \$	<u> </u>	6,266,593	\$	6,307,857
Business-type activities																			
Net investment in capital assets\$	1,233,771	\$	1,085,902	\$	1,219,653	\$	1,554,475	\$	2,206,350	\$	2,908,479	\$	3,263,981	\$	3,259,242 \$	6	3,053,815	\$	2,348,966
Restricted	300,000		300,000		300,000		-		-		-		-		-		-		-
Unrestricted	558,267	_	(250,907)	_	(273,692)	-	(3,395,446)	_	(6,217,414)	_	(8,350,548)	_	(9,612,898)	_	(10,067,381)	_	(9,813,770)	_	(9,545,382)
Total business-type activities net position\$	2,092,038	\$_	1,134,995	\$_	1,245,961	\$_	(1,840,971)	\$_	(4,011,064)	\$_	(5,442,069)	\$	(6,348,917)	\$_	(6,808,139)	·_	(6,759,955)	\$_	(7,196,416)
Primary government																			
Net investment in capital assets\$	1,309,523	\$	1,095,761	\$	1,292,840	\$	1,746,993	\$	6,169,434	\$	7,074,015	\$	7,666,459	\$	8,035,615 \$	6	9,922,738	\$	10,266,033
Restricted	313,376		311,116		300,000		316,105		-		-		-		-		-		-
Unrestricted	2,694,631	_	1,692,803	_	2,534,712	-	(2,088,821)	_	(4,404,986)	_	(6,151,549)	_	(7,867,345)	_	(9,006,873)		(10,416,100)	_	(11,154,592)
Total primary government net position\$	4,317,530	\$	3,099,680	\$_	4,127,552	\$	(25,723)	\$_	1,764,448	\$_	922,466	\$	(200,886)	\$_	(971,258) \$;	(493,362)	\$	(888,559)

Note: Prior to year 2012, the Corporation was not reported as a blended component unit.

Changes in Net Position

Last Ten Years

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Expenses										
Governmental activities:										
Administration\$	1,288,749 \$	1,563,743 \$	1,103,423 \$	1,979,641 \$	994,074 \$	408,610 \$	960,520 \$	1,824,395 \$	2,032,196 \$	2,765,772
Special education	4,173,854	4,312,604	4,024,707	4,326,385	4,166,537	4,438,334	4,495,610	3,754,926	3,958,311	4,310,279
Occupational education	3,822,074	4,005,363 1,241,868	3,924,582 1,227,919	4,341,067 1,607,836	4,058,627	4,139,596 2.091,291	4,839,278	4,488,967	5,414,634 2,935,937	5,342,945
Supplemental services	762,542				1,946,926 73,580	2,091,291 5,380	2,201,398	2,279,491 44,043	2,935,937 18,312	2,812,903
Professional development	131,747 287,675	100,407 250,276	153,443 191,240	189,064 136,263	645,345	706.876	3,596 652,293	655,988	924.437	900.217
Interest expense	201,015	230,270	191,240	130,203	337,620	339,449	320,095	290,465	453,084	441,185
include oxpolice					001,020	000,110	020,000	200,100	.00,001	111,100
Total government activities expenses	10,466,641	11,474,261	10,625,314	12,580,256	12,222,709	12,129,536	13,472,790	13,338,275	15,736,911	16,573,301
Business-type activities:										
Transportation	9,822,661	11,210,104	10,386,757	11,942,954	12,816,989	12,571,053	12,433,554	12,282,493	11,938,868	12,600,467
Cooperative purchasing	15,801	10,439	5,178	-	-	-	-	-	-	
Other enterprise funds	4,724	19,577	243,444	-	-	-	-	-	-	-
Total business-type activities expenses	9,843,186	11 240 120	10 625 270	11,942,954	12,816,989	12,571,053	12,433,554	12,282,493	11,938,868	12,600,467
Total business-type activities expenses	9,043,100	11,240,120	10,635,379	11,942,954	12,010,909	12,571,053	12,433,554	12,262,493	11,930,000	12,000,407
Total primary government expenses\$	20,309,827 \$	22,714,381 \$	21,260,693 \$	24,523,210 \$	25,039,698 \$	24,700,589 \$	25,906,344 \$	25,620,768 \$	27,675,779 \$	29,173,768
Program Revenues										
Governmental activities:										
Charges for services:										
Occupational education\$	- \$	- \$	- \$	546,494 \$	601,278 \$	640,123 \$	786,080 \$	910,397 \$	824,084 \$	904,014
Supplemental services	-	-	-	545,893	597,858	660,312	644,772	664,116	856,094	1,260,896
Other charges for services	-	-	-	358,305	258,948	169,201	231,942	839,477	984,203	1,197,628
Operating grants and contributions	965,597	891,731	813,602	1,439,189	939,901	1,067,811	1,651,515	1,974,005	4,196,149	5,517,284
Total government activities program revenues	965,597	891,731	813,602	2,889,881	2,397,985	2,537,447	3,314,309	4,387,995	6,860,530	8,879,822
Project to the set of the set										
Business-type activities:	10,057,099	10,283,077	10 746 244	10,128,575	10,646,896	11,140,048	44 E4E 46E	11,823,271	11 007 050	10 164 006
Charges for services	10,057,099	10,263,077	10,746,344	10,126,575	10,040,090	11,140,046	11,515,465	11,023,271	11,987,052	12,164,006
Total primary government program revenues\$	11,022,696 \$	11,174,808 \$	11,559,946 \$	13,018,456 \$	13,044,881 \$	13,677,495 \$	14,829,774 \$	16,211,266 \$	18,847,582 \$	21,043,828
Net (Expense)/Program Revenue										
Governmental activities\$	(9,501,044) \$	(10,582,530) \$	(9,811,712) \$	(9,690,375) \$	(9,824,724) \$	(9,592,089) \$	(10,158,481) \$	(8,950,280) \$	(8,876,381) \$	(7,693,479)
Business-type activities	213,913	(957,043)	110,965	(1,814,379)	(2,170,093)	(1,431,005)	(918,089)	(459,222)	48,184	(436,461)
Total primary government net (expense)/program	(0.007.404)	(44 FOO F70)	(0.700.747)	(44.504.754) 6	(11,994,817) \$	(44,000,004)	(44 070 F70)	(9,409,502) \$	(0.000.40 7)	(0.400.040)
revenue\$	(9,207,131) \$	(11,539,573) \$	(9,700,747) \$	(11,504,754) \$	(11,994,017) \$	(11,023,094) \$	(11,076,570) \$	(9,409,502) \$	(8,828,197) \$	(8,129,940)
General Revenues and other Changes in Net Position										
Governmental activities:										
Member district assessments\$	9,714,860 \$	10,291,165 \$	10,705,106 \$	9,418,562 \$	9,367,822 \$	9,968,721 \$	9,509,825 \$	8,186,225 \$	8,739,328 \$	7,526,039
Unrestricted investment income	38,196	30,558	23,512	15,363	10,587	6,164	2,542	2,307	1,759	2,585
Gain on sale of capital asset	-	-	-	-	-	-	-	-	393,761	-
Miscellaneous	-	-	-	-	287,355	206,227	440,851	450,598	171,245	206,119
Transfers, net			 .				(11,241)			
Total governmental activities	9,753,056	10,321,723	10,728,618	9,433,925	9,665,764	10,181,112	9,941,977	8,639,130	9,306,093	7,734,743
Business-type activities:							44.044			
Transfers			 .		<u> </u>		11,241			
Total primary government general revenues and other										
changes in net position\$	9,753,056 \$	10,321,723 \$	10,728,618 \$	9,433,925 \$	9,665,764 \$	10,181,112 \$	9,953,218 \$	8,639,130 \$	9,306,093 \$	7,734,743
*	·	`.	·							<u> </u>
Changes in Net Position										
Governmental activities\$	252,012 \$	(260,807) \$	916,906 \$	(256,450) \$	(158,960) \$	589,023 \$	(216,504) \$	(311,150) \$	429,712 \$	41,264
Business-type activities	213,913	(957,043)	110,965	(1,814,379)	(2,170,093)	(1,431,005)	(906,848)	(459,222)	48,184	(436,461)
Total primary government changes in not position	46E 00E 🌴	(1 217 DEO) A	1 027 074 💣	(2.070.920) *	(2.220.0E2) *	(0.41.000) 🏚	(1 100 0E0\ f	(770 272) 🌣	477 00c A	(20E 407)
Total primary government changes in net position\$	465,925 \$	(1,217,850) \$	1,027,871 \$	(2,070,829) \$	(2,329,053) \$	(841,982) \$	(1,123,352) \$	(770,372) \$	477,896 \$	(395,197)

Prior to year 2012, the Corporation was not reported as a blended component unit.

Prior to year 2011, the Collaborative included nonmember program charges in member district assessments.

Fund Balances, Governmental Funds

Last Ten Years

<u>-</u>	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Fund Unreserved\$ Assigned	2,189,383 \$	2,965,972 \$	3,844,257 \$ - -	- \$ 3,722,455 462,253	- \$ 2,988,011 1,568,178	- \$ 4,008,699 2,027,519	- \$ 2,209,417 3,839,077	- \$ 1,275,000 4,579,328	- \$ 1,309,020 3,601,367	1,309,433 3,167,696
Total general fund\$	2,189,383 \$	2,965,972 \$	3,844,257 \$	4,184,708 \$	4,556,189 \$	6,036,218 \$	6,048,494 \$	5,854,328 \$	4,910,387 \$	4,477,129
All Other Governmental Funds Unreserved, reported in: Special revenue funds\$ Restricted\$ Unassigned	12,115 \$ - -	4,857 \$ - -	(1,480) \$ - -	- \$ 178,106 -	- \$ 178,926 (55,447)	- \$ 213,414 (2,142)	- \$ 265,562 (21,567)	- \$ 297,053 (18,684)	- \$ 350,992 (1,900)	- 418,817 -
Total all other governmental funds \$	12,115 \$	4,857 \$	(1,480) \$	178,106 \$	123,479 \$	211,272 \$	243,995 \$	278,369 \$	349,092 \$	418,817

Note: The Collaborative implemented GASB 54 in year 2011, fund balances prior to year 2011 have been reported in the pre-GASB 54 format.

Changes in Fund Balances, Governmental Funds

Last Ten Years

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Revenues:										
Member district assessments\$	- \$	- \$	- \$	9,418,562 \$	9,448,683 \$	9,985,785 \$	9,512,718 \$	8,992,559 \$	9,656,387 \$	9,245,954
Nonmember assessments	- '	- '	- '	1,377,014	1,241,503	1,336,709	1,543,713	1,444,340	1,524,261	1,471,182
Intergovernmental	965,597	891,731	1,049,061	1,151,087	1,175,245	1,075,622	1,489,553	1,967,036	4,351,267	5,577,969
Investment income	38,196	30,558	23,512	15,363	9,941	5,200	2,034	1,650	1.088	1,846
Departmental and other	-	-	,	73,678	87,262	117,885	145,692	164,518	228,462	173,166
Administration	996,068	1,062,436	1,016,949	-	-	-	-	-	-	-
Special education	4,316,183	3,898,856	3,997,756	-	-	-	-	-	-	-
Occupational education	3,497,142	3,737,802	3,946,830	-	-	-	-	-	-	-
Supplemental services	790,789	1,495,509	1,432,580	-	-	-	-	-	-	-
Professional development	114,678	96,563	71,907		<u> </u>					
Total Revenue	10,718,653	11,213,455	11,538,595	12,035,704	11,962,634	12,521,201	12,693,710	12,570,103	15,761,465	16,470,117
Expenditures:										
Administration	1,280,471	1,400,480	1,014,248	1,550,540	2,457,132	222,069	891,418	1,683,991	4,051,103	3,674,831
Special education	4,173,854	3,744,499	3,903,183	3,836,614	3,476,969	4,054,059	4,202,158	3,572,338	3,705,238	4,053,461
Occupational education	3,938,236	3,873,352	4,130,792	4,084,085	4,193,891	4,544,799	5,299,337	5,111,502	5,905,779	6,299,260
Supplemental services	761,842	1,335,422	1,349,737	1,605,547	1,443,365	2,125,352	2,239,304	2,316,301	2,952,563	2,806,098
Professional development	123,647	90,371	68,688	186,229	74,423	7,100	5,253	45,763	20,000	
Total Expenditures	10,278,050	10,444,124	10,466,648	11,263,015	11,645,780	10,953,379	12,637,470	12,729,895	16,634,683	16,833,650
Excess of revenues over (under) expenditures	440,603	769,331	1,071,947	772,689	316,854	1,567,822	56,240	(159,792)	(873,218)	(363,533)
Other Financing Sources (Uses)										
Refunds to member districts	-	-	-	(350,000)	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	97,651	158,779	-	-
Transfers out	<u> </u>	<u> </u>	(200,000)	<u> </u>	<u> </u>	<u> </u>	(108,892)	(158,779)	<u> </u>	
Total other financing sources (uses)	<u> </u>		(200,000)	(350,000)	<u> </u>	<u> </u>	(11,241)	<u> </u>	<u> </u>	<u> </u>
Net change in fund balance\$	440,603 \$	769,331 \$	871,947 \$	422,689 \$	316,854 \$	1,567,822 \$	44,999 \$	(159,792) \$	(873,218) \$	(363,533)

Note: Prior to year 2011, the Collaborative allocated assessments by program.

Revenue by Member Communities

Current Year and Nine Years Ago

	_	2017	_	_	2008
Name	Revenue	Percentage of Total Revenue		Revenue	Percentage of Total Revenue
			_		
Special Education					
Agawam	\$ 559,448	16%	\$	1,004,265	21%
East Longmeadow	375,711	11%		804,726	17%
Hampden-Wilbraham	669,975	19%		958,045	20%
Longmeadow	379,282	11%		472,501	10%
Ludlow	394,638	11%		598,907	13%
Southwick Tolland Granville	28,403	1%		44,140	1%
West Springfield	520,723	15%		301,551	6%
Out of District	 541,428	16%		517,421	11%
Total Special Education	\$ 3,469,608	100%	\$	4,701,555	100%
Occupational Education					
Agawam	\$ 1,345,455	25%	\$	734,446	18%
East Longmeadow	269,091	5%		240,065	6%
Hampden-Wilbraham	320,535	6%		245,281	6%
Longmeadow	178,075	3%		254,077	6%
Ludlow	554,011	10%		658,207	17%
Southwick Tolland Granville	755,699	14%		568,144	14%
West Springfield	985,348	19%		832,979	21%
Out of District	 914,875	17%		452,826	11%
Total Occupational Education	\$ 5,323,089	100%	\$	3,986,025	100%
Supplemental Services					
Agawam	\$ 188,311	10%	\$	108,678	11%
East Longmeadow	21,005	1%		27,451	3%
Hampden-Wilbraham	153,241	8%		58,267	6%
Longmeadow	118,589	6%		24,398	2%
Ludlow	177,914	9%		80,152	8%
Southwick Tolland Granville	23,805	1%		44,138	5%
West Springfield	159,909	8%		143,866	15%
Out of District	1,058,197	56%		491,909	50%
Total Supplemental Services	\$ 1,900,970	100%	\$	978,858	100%
Transportation Services					
Agawam	\$ 2,395,792	20%	\$	1,858,760	19%
East Longmeadow	502,602	4%		455,782	5%
Hampden-Wilbraham	3,376,968	28%		3,034,284	30%
Longmeadow	1,324,808	11%		779,879	8%
Ludlow	1,677,153	14%		1,418,592	14%
Southwick Tolland Granville	· · ·	0%		39,831	0%
West Springfield	2,702,960	23%		2,120,807	21%
Out of District	31,843	0%		311,355	3%
Total Transportation Services	\$ 12,012,126	100%	\$	10,019,290	100%

Source: Collaborative finance department

Hampden County Principal Employers

Current Year and Nine Years Ago

			2014	2004
Name	Nature of Business	City/Town	Rank	Rank
Baystate Health System	Health Services	Springfield	1	1
MassMutual Financial Services	Financial Services	Springfield	2	
Big Y Supermarkets	Retail	Springfield	3	5
Sisters of Providence Health System	Health Services	Springfield	4	
Smith & Wesson	Manufacturing	Springfield	5	3
Holyoke Medical Center	Health Services	Holyoke	6	2
Hasbro	Manufacturing	E. Longmeadow	7	
Verizon	Communications	Springfield	8	
Noble Hospital	Health Services	Westfield	9	8
Wing Memorial Hospital	Health Services	Palmer	10	
Milton Bradley Company (Hasbro)	Manufacturer	East Longmeadow		4
Springfield College	Education	Springfield		6
Westover Air Reserve Base	Military	Chicopee		7
Top Flight Golf	Manufacturer	Chicopee		9
Peter Pan Bus Lines	Transportation Services	Springfield		10

Note: Each of the Collaborative 10 member communities are located in Hampden County, MA.

Data for 2017 and 2008 was not available. Source: Collaborative finance department

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Ratios of Outstanding Debt and General Bonded Debt

Last Ten Years

	Governmental	Activ	rities		Business-type	Activities	Total Primary Government								
Year	General Obligation ids and Notes		Capital Leases	0	General bligation Is and Notes	Capital Leases	Total Debt Outstanding	Major Program Enrollment	En	Debt per rollment					
2008	\$ -	\$	611,377	\$	388,000	\$ 592,956	\$ 1,592,333	561	\$	2,838					
2009	\$ -	\$	497,185	\$	258,000	\$ 1,531,628	\$ 2,286,813	622	\$	3,677					
2010	\$ -	\$	375,729	\$	128,000	\$ 2,734,348	\$ 3,238,077	652	\$	4,966					
2011	\$ -	\$	287,890	\$	-	\$3,561,361	\$ 3,849,251	652	\$	5,904					
2012	\$ 13,205,577	\$	-	\$	-	\$4,034,302	\$ 17,239,879	648	\$	26,605					
2013	\$ 12,551,472	\$	-	\$	-	\$ 2,458,779	\$ 15,010,251	654	\$	22,951					
2014	\$ 11,848,868	\$	-	\$	-	\$1,246,459	\$ 13,095,327	634	\$	20,655					
2015	\$ 11,141,471	\$	-	\$	-	\$ 417,345	\$ 11,558,816	634	\$	18,232					
2016	\$ 11,733,000	\$	-	\$	-	\$ 695,732	\$ 12,428,732	596	\$	20,854					
2017	\$ 11,268,000	\$	-	\$	-	\$1,382,227	\$ 12,650,227	599	\$	21,119					

Note: Prior to year 2012, the Corporation was not reported as a blended component unit.

The effects of blending the Corporation with the primary government have not been presented prior to year 2012.

Source: Audited Financial Statements, Collaborative finance department

Demographic and Economic Statistics

Last Ten Calendar Years

_					Calenda	r Year				
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
nographic and Economic Statistics										
Agawam:										
Population	28,289	28,485	28,438	28,438	28,438	28,438	27,438	27,438	28,438	28,438
Labor force	15,843	15,774	15,828	15,480	15,399	15,224	15,684	15,999	15,745	16,107
Unemployed	826	1,241	1,282	1,080	990	1,089	985	771	712	665
Unemployment rate	5.2%	7.9%	8.1%	7.0%	6.4%	7.2%	6.3%	4.8%	4.5%	4.1%
West Springfield:										
Population	27,982	28,137	28,391	28,391	28,391	28,391	28,391	28,391	28,137	28,391
Labor force	14,497	14,587	14,820	14,500	14,427	14,178	14,588	14,732	14,406	14,789
Unemployed	891	1,281	1,359	1,173	1,092	1,097	979	797	702	692
Unemployment rate	6.1%	8.8%	9.2%	8.1%	7.6%	7.7%	6.7%	5.4%	4.9%	4.7%
Hampden-Wilbraham Regional:										
Enrollment	3,514	3,440	3,396	3,545	3,420	3,356	3,356	3,356	3,138	3,107
Labor force	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Unemployed	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Unemployment rate	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Ludlow:										
Population	21,209	21,209	21,103	21,103	21,103	21,103	21,103	21,103	21,103	21,348
Labor force	11,541	11,207	10,740	10,633	10,525	10,413	10,680	11,025	10,837	11,064
Unemployed	769	1,039	1,034	1,025	911	982	889	706	684	644
Unemployment rate	6.7%	9.3%	9.6%	9.6%	8.7%	9.4%	8.3%	6.4%	6.3%	5.8%
East Longmeadow:										
Population	14,100	14,100	15,720	15,720	15,720	15,720	15,720	15,720	15,720	15,839
Labor force	8,019	8,100	8,078	7,921	7,909	7,793	8,052	8,672	8,564	8,786
Unemployed	367	523	572	489	472	498	427	353	331	314
Unemployment rate	4.6%	6.5%	7.1%	6.2%	6.0%	6.4%	5.3%	4.1%	3.9%	3.6%
Southwick-Tolland-Granville Regional:										
Enrollment	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	1,549
Labor force	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Unemployed	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Unemployment rate	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Longmeadow:										
Population	15,633	15,633	15,633	15,784	15,784	15,784	15,784	15,784	15,633	15,784
Labor force	7,771	7,668	7,841	7,690	7,675	7,579	7,796	8,147	7,995	8,186
Unemployed	286	444	466	389	369	413	365	287	267	261
1 2/	3.7%									

Note: Information provided for member communities.

Source: Massachusetts Labor and Workforce Development, New England School Development Council

N/A: Regional school district information not available

Full-Time Equivalent Employees

Last Ten Years

Year

Full-Time Equivalents	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
										
Administration	16	17	21	23	23	21	21	21	21	11
Special Education	74	76	76	76	74	80	71	71	67	44
Occupational Education	37	36	38	39	39	39	44	50	44	46
Supplemental Services	6	5	5	5	5	6	4	7	7	25
Transportation	237	242	248	247	236	264	272	238	239	259
Total	370	376	388	390	377	410	412	387	378	385

Source: Collaborative finance department

Operating Indicators

Last Nine Years

_					Year				
<u>Enrollment</u>	2009	2010	2011	2012	2013	2014	<u>2015</u>	2016	2017
Occupational Education Enrollment by District:									
Agawam	73	92	116	123	102	114	113	114	107
East Longmeadow	21	26	20	23	20	28	28	23	24
Hampden/Wilbraham	32	29	25	19	16	18	18	32	27
Longmeadow	31	27	26	15	14	15	15	15	17
Ludlow	52	51	50	40	45	42	42	52	54
Southwick/Tolland	51	64	67	69	70	66	65	63	77
West Springfield	78	93	88	98	125	98	93	74	93
Non Member Communities	93	92	84	87	85	98	98	92	88
Total Occupational Educational Enrollment	431	474	476	474	477	479	472	465	487
Special Education Enrollment by Program:									
Alternative High School	7	5	6	8	6	5	*	*	*
Alternative High School "Brush Hill Academy"	30	32	30	45	59	52	33	28	21
Autism Elementary Program	N/A	N/A	N/A	N/A	N/A	N/A	4	6	9
Autism Middle Program	N/A	N/A	N/A	N/A	N/A	N/A	10	8	10
Autism High Program	5	4	5	5	5	6	5	5	6
Asperger Compass Middle School	5	5	8	6	6	8	10	4	3
Asperger Compass High School	5	5	6	8	8	6	5	12	6
Career Prep Program	9	8	8	6	10	10	9	10	10
Career Skills Program	12	12	11	10	11	8	10	7	8
Elementary Developmental Classroom	4	4	5	5	5	-	*	*	*
Elementary and Secondary Transitional I	5	6	6	4	6	5	*	*	*
Elementary and Secondary Transitional II	6	6	5	4	4	-	-	*	*
Integrated Occupational Preparation	56	52	37	28	20	21	27	29	22
Prevocational Preparation	6	4	4	6	5	7	-	*	*
Secondary Developmental	8	8	7	6	4	7	6	*	*
Twain High School	12	11	12	12	14	8	14	13	12
Vocational Preparation I	11	9	9	6	8	7	10	9	5
Vocational Preparation II	10	7	10	8	-	-	-		
Transitions Program	<u> </u>	<u> </u>	7	7	6	5	4		*
Total Special Education Enrollment	191	178	176	174	177	155	147	131	112
Total Enrollment	622	652	652	648	654	634	619	596	599
Staffing Levels									
Teachers and Instructional Staff	104	101	101	103	109	109	110	108	104
Administration	18	18	18	17	21	24	24	24	30
Classified Employees:									
Clerical Staff	9	9	9	10	10	11	8	3	3
Maintenance	2	2	2	3	2	2	2	2	2
IT Staff	2	5	5	4	5	5	5	2	3
Transportation Services	251	247	247	239	237	243	238	239	243
Total Regular Staff	386	382	382	376	384	394	387	378	385

NA - Information not available
* - Program closed in 2015

Information prior to 2009 was not available.

Source: Finance Department

Capital Asset Statistics

	Town/Location	Year Acquired	Square Footage	% Occupied
Buildings (1):				
Career and Technical Education Center				
and Administration Building	West Springfield	2005	106,029	100%
Twain school	West Springfield	1992	3,348	100%
Modular Buildings (1):				
Cambridge Glenbrook Modular in Longmeadow	Longmeadow	2006	NA	100%
Mapleshade Modular in East Longmeadow	East Longmeadow	1999	NA	100%
Transportation Facilities (2):				
Denslow Road Garage	East Longmeadow	2004	5,184	100%
Shoemaker Lane Garage	Agawam	2012	13,100	100%
Boston Road	Wilbraham	2016	24,871	100%

NA - Information not available

Source: Finance Department

⁽¹⁾ The Collaborative leases these buildings from the Lower Pioneer Valley Educational Corporation.

⁽²⁾ The Collaborative also owns and operates approximately 250 vehicles through the Transportation Program.

Schedule of Cumulative Surplus and Required Disclosures for Massachusetts Educational Collaboratives

SCHEDULE OF CUMULATIVE SURPLUS

YEAR ENDED JUNE 30, 2017

						Page(s) in financial statements
(A) \	/oted Cumulative Surplus as of June 30, 2016			\$	2,982,904	2016 CAFR page 106
(B)	Amount of (A) used to support the FY17 budget Amount of (A) returned to member districts		1,100,181	-		N/A N/A
	Subtotal			_	1,100,181	
	Prior year cumulative surplus less amounts used or returned			\$_	1,882,723	
(C)	Unassigned FY17 General Funds Unexpended FY17 Enterprise Funds (modified accrual basis)	_	3,167,696 (372,798)	-		2017 CAFR page 34 *
(D)	Cumulative Surplus as of June 30, 2016			\$_	2,794,898	
(E)	Fiscal year 2017 General Fund ExpendituresFiscal year 2017 Enterprise Fund Expenditures		15,358,338			2017 CAFR page 36
	(modified cash basis)	_	11,213,494		26,571,832	**
(F)	Cumulative Surplus Percentage.			=	11%	

^{*} The modified accrual balance for the Enterprise Funds consist of cash, receivables, payables, other liabilities, and due to/from other funds which can be identified on page 38 of the 2017 CAFR.

^{**} The full accrual expenses reported in the 2017 CAFR have been adjusted to remove all expenses related to long term assets or liabilities.

The following supplementary information is provided to conform with the requirements of the Massachusetts Session Law, Chapter 43 of the Acts of 2012: An Act Relative to Improving Accountability and Oversight of Education Collaboratives. This law was adopted in March of 2012 and constitutes a comprehensive amendment Massachusetts General Law, Chapter 40, Section 4E which establishes the requirements for the formation and administration of Education Collaboratives in Massachusetts.

NOTE 1 – TRANSACTIONS BETWEEN RELATED ORGANIZATIONS

The Collaborative leases various facilities from the Corporation under operating lease agreements for use in their programs. Rental payments made to the Corporation during 2017 totaled \$1,100,000.

The current operating leases expired in 2017, and the Collaborative made its final lease payment of \$1,100,000 in 2017. The Collaborative has restructured the current operating leases with the Corporation, effective July 1, 2017. Under the new terms, all of the operating leases will expire on June 30, 2022 with various options for extensions. Based on the renegotiated operating lease agreements, future operating lease payments to the Corporation will be as follows:

Years Ending June 30	Governmental Activities	Business-Type Activities		Total
2018	965,000 965,000 965,000 965,000	\$ 55,000 55,000 55,000 55,000 55,000	\$	1,020,000 1,020,000 1,020,000 1,020,000 1,020,000
Total lease payments\$	4,825,000	\$ 275,000	\$_	5,100,000

During 2017, Collaborative contributed for expenditures related to the machine technology program, Wilbraham garage expenditures, and other expenditures for \$646, \$1,024,984, and \$2,791, respectively.

Total payments from the Collaborative to the Corporation during year 2017 are as follows:

Purpose	Amount
Operating Leases\$ Machine Technology Construction Project Wilbraham Garage Expenditures Other	1,100,000 646 1,024,984 2,791
Total\$	2,128,421

NOTE 2 - PURCHASE, SALE, RENTAL OR LEASE OF REAL PROPERTY

The Collaborative has entered into several lease agreements to finance the acquisition of vehicles. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The business-type capital leases represent capital leases for vehicles and buses purchased through capital leases for the operation of the transportation enterprise fund.

The remaining net value of assets acquired through capital leases totaled \$3,665,662.

The future minimum lease obligations and the present value of these minimum lease payments for the business-type activities, as of June 30, 2017 are listed below:

YearsEnding June 30	_	Business-Type Activities
2018	\$	475,113 475,113 236,026 236,025
Total minimum lease payments	-	1,422,277
Less: amounts representing interest	_	(40,050)
Present value of minimum lease payments	\$	1,382,227

NOTE 3 – MOST HIGHLY COMPENSATED EMPLOYEES

The following table presents the total compensation for the Collaborative's five most highly compensated employees for the year ended June 30, 2017:

Name General Duties		Compensation		
Andrew Churchill	Executive Director\$	137,130		
Anna Bishop	Director of Finance	115,162		
Donald Jarvis	Director of Occupational Education	103,500		
Christine Shea	School & District Data Analyst	102,106		
Laurie Oyler	Director of Medical Reimbursement	93,890		
	Total\$	551,788		

NOTE 4 – ADMINISTRATION AND OVERHEAD

For year ended June 30, 2017, the Collaborative expended approximately \$2,516,266 for amounts related to administration and overhead.

NOTE 5 – ACCOUNTS HELD BY THE COLLABORATIVE THAT MAY BE SPENT AT THE DISCRETION OF ANOTHER PERSON OR ENTITY

At June 30, 2017, there are no accounts held by the Collaborative that may be spent at the discretion of another person or entity. The Collaborative does maintain one student activity account from which all expenditures are paid through the Collaborative's warrant process.

NOTE 6 - SERVICES FOR PUPILS AGE 22 AND OLDER

During year 2017, the Collaborative did not provide services for individuals over the age of 22.

NOTE 7 - SCHEDULE OF CUMULATIVE SURPLUS

State regulations limit the amount of cumulative surplus that may be retained by collaboratives at the end of a fiscal year to no more than 25% of the prior year's general fund expenditures. For the Collaborative this includes the activities of the Transportation fund.